FILE NO. 050739

ORDINANCE NO. 221-05

[SLI Zoning District – Allowing Certain Financial Services.]

Ordinance amending the San Francisco Planning Code by amending Table 817 to add Section 817.32 allowing a financial service use in an SLI (Service/Light Industrial) Zoning District under certain circumstances; adopting findings.

> Note: Additions are <u>single-underline italics Times New Roman;</u> deletions are <u>strikethrough italics Times New Roman</u>. Board amendment additions are <u>double underlined</u>. Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings.

(a) This Board of Supervisors ("Board") has reviewed and considered the information contained in the Planning Department's environmental review document dated <u>May 20, 2005</u>, contained in the Board File No.  $\frac{050739}{2000}$ , concurs with the findings contained therein, and incorporates those findings herein as though fully set forth. The Board further finds that there is no need to prepare additional environmental review under the California Environmental Quality Act for the actions contemplated herein.

(b) Pursuant to Planning Code Section 302, the Board finds that this ordinance will serve the public convenience, necessity and welfare for the following reasons:

1. The South of Market Area ("SOMA") has undergone dramatic changes around the area of SBC Park (previously known as "Pacific Bell Park") and as a result of implementation of the Mission Bay Plan. Within three blocks of SBC Park, many new residential units and offices have been completed or are currently being built.

2. Considerable residential development has already occurred in the broader South Beach area. An additional 1,241 dwelling units are projected to be completed by mid-2006.

3. Approximately 185,000 square feet of new office space has been constructed in the broader South Beach area. An additional 48,000 square feet of office space is under construction within a three-block radius of SBC Park.

4. Financial institutions that provide a full range of services are not permitted uses in any of the SOMA zoning districts, while automatic bank teller machines ("ATMs") are principally permitted in all SOMA zoning districts.

5. Currently, the only full-service financial institutions in the SOMA are Wells Fargo Bank and Bank of America, both of which are located at Fourth and Brannan Streets. The prohibition of financial institutions in the SOMA has precluded smaller full-service financial institutions from competing in the SOMA with two of San Francisco's largest banks. Current and future residents and persons working in the broader area do not have easy access to financial institutions near where they reside or work. There is a need for additional financial institutions, especially full-service institutions, in the SOMA.

6. To ensure that adequate financial services will be available to persons residing or working in the area without negatively affecting existing neighborhood character, the Planning Code should be amended to allow a financial service use on parcels within the SLI District, which have a height limit of 65 feet or more.

7. The nature of the taller height limit that governs the parcels identified in paragraph 6 above, allows for a greater intensity of use on those parcels. This increased intensity generates a need for a broader array of commercial offerings on the ground level of those and other nearly parcels. Allowing financial service uses on these certain parcels will respond to this increased demand.

8. Parcels within the SLI District that have a height of 65 feet or greater are mainly along the north side of Townsend Street between Third Street and Eighth Street.

9. This Planning Code amendment is not inconsistent with those uses currently being considered for the immediate and broader area under the Eastern Neighborhoods Community Planning process.

10. Permanent rezoning of the SOMA cannot take place without completion of an environmental impact report. Adoption of permanent zoning is not anticipated to be completed for another eighteen months to two years.

11. There is a lack of ground floor commercial space available to financial service uses in the SOMA. Competition for available space by newly permitted financial institutions has the potential of increasing market rents, making such commercial spaces less affordable to neighborhood-serving businesses.

12. This ordinance contains safeguards designed to preserve existing industrial, residential, and neighborhood-serving retail businesses and services, and therefore precludes the concern expressed in paragraph 11 above. Furthermore, it is consistent with the description of the SLI District set forth in Planning Code Section 817 as well as the specific controls of that District, particularly Sections 817.12 and 817.13.

13. Those safeguards are also consistent with Planning Commission Policies, as expressed in Planning Commission Resolution Numbers 14861, 14887, 16079, 16202, and 16727, which discourage the displacement of production, distribution, and repair (PDR) uses, and with Commission Resolution Number 16700, which discourages the loss of existing housing.

(c) The proposed Planning Code amendment is consistent with the City's General Plan, and is consistent with the Priority Policies of Planning Code Section 101.1(b) in that:

1. Any financial service use requires conditional use authorization if it will occupy more than 3,999 gross square feet, and is not permitted if it would displace existing industrial, residential, or neighborhood-serving retail uses. Therefore, the proposed amendment will not displace any neighborhood-serving uses and is consistent with the provisions of Section 101.1(b)(1).

2. The proposed ordinance, in part as a result of the safeguards inserted into the text of the Planning Code amendment, will not displace any residential use and will have no significant adverse effect on the land use or visual effect of the area. Therefore, both the existing housing and neighborhood character will be preserved, consistent with the provisions of Section 101.1(b)(2).

3. The proposed ordinance will have no adverse effect on the City's affordable housing supply. Financial service uses will be limited to the ground floor and will not displace residential uses. Therefore, the proposed ordinance is consistent with and will promote the provisions of Section 101.1(b)(3).

4. The proposed ordinance will provide workers and residents in the area with an essential service. The proposed ordinance will not contribute to commuter traffic because the financial institutions envisioned will be of a size to serve neighborhood businesses and residents. The institutions will not overburden City streets and will not aggravate existing on-street parking problems because of the proximity of the client bases foreseen, and as such he proposed ordinance is consistent with the provisions of Section 101.1(b)(4).

5. The proposed ordinance will not displace industrial or service sector uses because displacement of such uses is not permitted by specific provisions within the ordinance. The proposed ordinance is therefore consistent with the Section 101.1(b)(5).

6. The proposed ordinance will have no detrimental effect on the fire and seismic safety of existing buildings. To the contrary, the renovation of existing structures for financial service occupancy may result in related seismic upgrades. The proposed ordinance is therefore consistent with the provisions of Section 101.1(b)(6).

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7. The proposed ordinance will not have any adverse effect on any architecturally or historically significant or City-designated landmark buildings. Renovation of the exterior of an architecturally- or historically-rated or City-designated landmark building for financial service occupancy would require a certificate of appropriateness and/or undergo review pursuant Planning Code Section 101.1(b)(7) to ensure that the proposed renovations to such rated buildings are appropriate or would enhance the architecturally- or historically-rated structure. Therefore, the proposed ordinance is consistent with the provisions of Section 101.1(b)(7).

8. The proposed ordinance will not increase the height of any existing building and will not result in any new shadow on any park or recreational facilities subject to the provisions of Planning Code Section 295 (Proposition K Shadow Ordinance) or impair any public vista.
Therefore, the proposed ordinance is consistent with the provisions of Section 101.1(b)(8).

Sec. 2. The San Francisco Planning Code is hereby amended by amending Table 817 to add Section 817.32, to read as follows:

			Service/Light Industrial District
No.	Zoning Category	§ References	Controls
817.01	Height		As shown on Sectional Maps 1 and 7 of the Zoning Map; generally ranges from 30 to 65 feet; See Zoning Sectional Maps 1 and 7
817.02	Bulk	§270	See Zoning Sectional Maps 1 and 7
817.03	Residential Density Limit	§208	1:200 for dwelling units; 1 bedroom for each 70 sq. ft. of lot area for group housing

## Table 817 SLI - SERVICE/LIGHT INDUSTRIAL DISTRICT ZONING CONTROL TABLE

817.04	Non-Residential Density Limit	§§102.9, 123, 124, 127	Generally, 2.5 to 1 floor area ratio
817.05	Usable Open Space for Dwelling Units and Group Housing	§135	36 sq. ft. per unit
817.06	Usable Open Space for Live/Work Units in Newly Constructed Buildings or Additions	§135.2	36 sq. ft. per unit
817.07	Usable Open Space for Other Uses	§135.3	Varies by use
817.09	Outdoor Activity Area	§890.71	Р
817.10	Walk-up facility, including Automated Bank Teller Machine	§§890.140, 803.5(d).	Ρ
817.12	Residential Conversion	§803.5(b)	С
817.13	Residential Demolition	§803.5(b)	С
Residenti	al Use		
817.14	Dwelling Units	§102.7. 803.5(f)	C, if low-income pursuant to §803.5(f); otherwise NP
817.15	Group Housing	§890.88(b)	С
817.16	SRO Units	§890.88(c)	С
Institutior	IS		
817.17	Hospital, Medical Centers	§890.44	NP
81718	Residential Care	§890.50(c)	С
			4 - XII

§890.50(c)

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Educational Services

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817.20	Religious Facility	§890.50(d)	Р
817.21	Assembly and Social Service, except Open Recreation and Horticulture	§890.50(a)	C
817.22	Child Care	§890.50(b)	Р
Vehicle P	arking		
817.25	Automobile Parking Lot, Community Residential	§890.7	Р
817.26	Automobile Parking Garage, Community Residential	§890.8	Р
817.27	Automobile Parking Lot, Community Commercial	§890.9	Р
817.28	Automobile Parking Garage, Community Commercial	§890.10	Р
817.29	Automobile Parking Lot, Public	§890.11	Р
817.30	Automobile Parking Garage, Public	§890.12	С
Retail Sa	les and Services		
817.31	All Retail Sales and Services which are not Office Uses or		
	prohibited by §803.4, including bars, full service and	§890.104	P
	fast food restaurants, take out		
	food services, and personal services		

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## Financial Services

<u>817.32</u>	<u>Financial Services</u>	<u>§890.110</u>	P if gross floor area is up to 4,000 sq. ft.C if gross floor area is equal to orexceeds 4,000 sq. ft, and only then if thelocation is: (a) within a height district of65 ft. or greater, (b) on the ground storyor below, and (c) was not used withinthe 12 months prior to the filing of anyplanning or building application as (1) aresidential use as defined in §817.14through §817.16, (2) a neighborhood-serving retail use as defined in §817.31,or (3) an industrial use as defined in §§817.64, 817.65, or 817.67; otherwise NP
Assembly	, Recreation, Arts and E	Entertainment	
817.37	Nighttime Entertainment	§102.17	NP
817.38	Meeting Hall	§221(c)	С
817.39	Recreation Building,	§221(e)	С
817.40	Pool Hall, Card Club, not falling Category 817.21	§§221(f) 803.4	Р
817.41	Theater falling within §221(d), except Movie Theater	§§221(d) 890.64	Р
Home and	d Business Service		
817.42	Trade Shop	§890.124	Р
817.43	Catering Service	§890.25	Р
817.45	Business Goods and Equipment Repair Service	§890.23	Р
817.46	Arts Activities, other than Theaters	§102.2	Р
817.47	Business Services	§890.111	Р

1	Office			
2	817.48	Office Uses in		
3		Landmark Buildings or Contributory	§803.5(c)	С
4		Buildings in Historic Districts		
5				
6	817.49	Space of Design Professionals	§§890.28 803.5(k)	P, subject to § 803.5(k)
7	817.50	Office Uses Related to the Hall of Justice	§§803.5(j) 822	P in Special Use District, pursuant to §803.5(j)
8	817.51	All Other Office Uses	§890.70	NP
9	Live/Work	: Units		· · · · · · · · · · · · · · · · · · ·
10	817.51	Live/Work Units where the work activity is an Arts Activity	§§102.2, 102.13, 209.9(f), 233	Р
2  3  4	817.52	Live/Work Units where all the work activity is otherwise permitted as a Principal Use	§§102.13, 233	Р
5  6  7	817.53	Live/Work Units where the work activity is otherwise permitted as a Conditional Use	§233	C
18 19 20	817.54	Live/Work Units in Landmark Buildings or Contributory Buildings in Historic Districts	§803.5(c)	С
21 22	818.55	All Other Live/Work Units		NP

817.57	Vehicle Storage -	§890.131	Р
	Open Lot		
817.58	Vehicle Storage -	§890.132	Р
	Enclosed Lot or Structure		
817.59	Motor Vehicle	§§890.18	Р
	Service Station, Automotive Wash	890.20	
817.60	Motor Vehicle	§890.15	Р
	Repair		
817.61	Motor Vehicle Tow Service	§890.19	С
817.62	Non-Auto Vehicle Sale or Rental	§890.69	Р
817.63	Public	§890.80	P
	Transportation Facilities		
ndustrial			
817.64	Wholesale Sales	§890.54(b)	Р
817.65	Light Manufacturing	§890.54(a)	Р
817.66	Storage	§890.54(c)	Р
817.67	All Other	§255	P
	Wholesaling, Storage, Distribution		
	and Open Air		
	Handling of Materials and		
	Equipment		
Other Us	es	y	
817.68	Animal Services	§224	Р
817.69	Open Air Sales	§§803.5(e), 890.38	Р
	Ambulance Service	§890.2	Р
817.70		0	

817.72	Public Use, except Public Transportation Facility	§890.80	Ρ
817.73	Commercial Wireless Transmitting, Receiving or Relay Facility	§227(h)	С
817.74	Greenhouse or Plant Nursery	§227(a)	Р
817.75	Mortuary Establishment	§227(c)	NP
817.76	General Advertising Sign	§607.2(b) & (e)	P in South of Market General Advertising Special Sign District, Otherwise NP
817.77	Internet Services Exchange	§209.6(c)	С
Se	ction 3. SEVERABILITY	/	
lfa	any part of provision of th	his ordinance, o	r the application thereof to any person o
			s ordinance, including the application of
			es, shall not be affected thereby and sha
	-		isions of this ordinance are severable.
		/ ±	
	ED AS TO FORM: A. HERRERA, City Attor	ney	
	whith Q. Bay	-	
By:	DITHA BOYAIIAN	par	
(De	puty City Attorney		· · ·

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## Ordinance

File Number: 050739

Date Passed:

Ordinance amending the San Francisco Planning Code by amending Table 817 to add Section 817.32 allowing a financial service use in an SLI (Service/Light Industrial) Zoning District under certain circumstances; adopting findings.

August 16, 2005 Board of Supervisors — PASSED ON FIRST READING

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, Maxwell, McGoldrick, Mirkarimi, Peskin, Sandoval

September 6, 2005 Board of Supervisors — FINALLY PASSED Ayes: 8 - Ammiano, Dufty, Elsbernd, Ma, Maxwell, Mirkarimi, Peskin, Sandoval Excused: 3 - Alioto-Pier, Daly, McGoldrick File No. 050739

I hereby certify that the foregoing Ordinance was FINALLY PASSED on September 6, 2005 by the Board of Supervisors of the City and County of San Francisco.

Gloria L. You Clerk of the Board Mayor Gavin Newsom

09/09/05

**Date Approved** 

File No. 050739

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