FILE NO. 150902

#### ORDINANCE NO. 34-16

[Administrative Code - Considering Criminal History in Appointments to Boards and Commissions]

Ordinance amending the Administrative Code to delete the requirement that applicants for membership on boards and commissions disclose all felony convictions; to limit the City from using criminal history information in making decisions about appointment and removal of members of certain boards, commissions, and other bodies; and to require the City to follow certain restrictions when inquiring about or using conviction history information to make decisions about appointment or removal. NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in <u>single-underline italics Times New Roman font</u>. Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>. Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>. Board amendment additions are in <u>double-underlined Arial font</u>. Board amendment deletions are in <u>strikethrough Arial font</u>. Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Administrative Code is hereby amended by deleting Section 2.6-4 and

adding Article XII, Sections 16.500, 16.501, and 16.502, to Chapter 16, to read as follows:

SEC. 2.6-4. DISCLOSURE OF FELONY CONVICTIONS.

Any person applying to the Board of Supervisors for appointment to a board, commission,

committee, task force, or other body, shall submit, in addition to any other information required as part

of the application process, a written statement under penalty of perjury disclosing any felony

convictions.

*These requirements shall not apply to mayoral nominations to boards and commissions submitted to the Board of Supervisors pursuant to Charter Section 3.100(15).* 

Supervisor Kim BOARD OF SUPERVISORS

#### CHAPTER 16: OFFICERS AND EMPLOYEES GENERALLY

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ARTICLE XII:

## <u>CONSIDERATION OF CRIMINAL HISTORY OF PEOPLE APPLYING FOR OR SERVING ON</u> CERTAIN CITY BOARDS, COMMISSIONS, AND OTHER BODIES

Sec. 16.500. Findings.

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Sec. 16.501. Definitions.

Sec. 16.502. Use Of Criminal History Information Regarding Appointments To Or Removal From Policy Bodies.

#### SEC. 16.500. FINDINGS.

The health, safety, and well-being of San Francisco's communities depend on ensuring that people with arrest or conviction records have opportunities to effectively reintegrate into the community. The findings in Police Code Section 4902 provide many of the reasons why it is critical for the City to take steps to facilitate that reintegration. One dimension of this reintegration process is to remove arbitrary roadblocks to participation in City government.

To that end, this Article XII provides that the City and County of San Francisco cannot, except in appropriate circumstances, remove people from certain City boards, commissions, and other bodies or reject applicants seeking appointment to such boards, commissions, and other bodies, based on the members' or applicants' criminal history. In this way, the policies that the City applies to its appointment process for these boards, commissions, and other bodies will substantially mirror the policies that apply to private employers and housing providers under Police Code Article 49.

## SEC. 16.501. DEFINITIONS.

Supervisor Kim BOARD OF SUPERVISORS (a) As used in this Article XII, the terms "Arrest," "Background Check Report," "City," "Conviction History," "Evidence of Rehabilitation or Other Mitigating Factors," "Inquire," and "Unresolved Arrest" shall have the meanings set forth in Police Code Section 4903.

(b) As used in this Article XII, the following terms have the following meanings:

<u>"Adverse Action" shall mean a decision to not nominate or appoint a person as a member of a</u> <u>Board Policy Body or to remove a person as a member of such a body.</u>

"Applicant" shall mean a person seeking nomination or appointment to a Board Policy Body.

<u>"Conviction" shall mean a record from any jurisdiction that includes information indicating</u> <u>that a person has been convicted of a felony or misdemeanor; provided that the conviction is one for</u> <u>which the person has been placed on probation, fined, imprisoned, or paroled.</u>

"Directly-Related Conviction" shall mean that the conduct for which an Applicant or Member was convicted or that is the subject of an Unresolved Arrest has a direct and specific negative bearing on that Applicant or Member's ability to perform the duties or responsibilities of the Board Policy Body or is directly related to matters that the Board Policy Body may consider.

"Member" shall mean a person serving as a member of a Board Policy Body.

<u>"Board Policy Body" shall mean a board, commission, committee, task force, or other body,</u> <u>created by a resolution or ordinance adopted by the Board of Supervisors, that is responsible for</u> <u>exercising the sovereign powers of the City or for advising City employees, officers, departments,</u> <u>boards, or commissions.</u> "Board Policy Body" shall include a committee, task force, or other body of a <u>Board Policy Body.</u> "Board Policy Body" shall not include boards, commissions, committees, task forces, or other bodies created by the Charter or created by an initiative ordinance that specifies the <u>qualifications for appointments to the body.</u>

## SEC. 16.502. REQUESTS FOR AND USE OF CRIMINAL HISTORY INFORMATION.

<u>SEC.</u> Supervisor Kim

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(a) Regarding appointment to or removal from positions on Board Policy Bodies, City employees and officers shall not, at any time or by any means, inquire about, require disclosure of, or if such information is received base an Adverse Action in whole or in part on:

(1) An Arrest not leading to a Conviction, excepting an Unresolved Arrest under circumstances identified in this Section 16.502;

(2) Participation in or completion of a diversion or a deferral of judgment program;

(3) A Conviction that has been judicially dismissed, expunged, voided, invalidated, or otherwise rendered inoperative, by way of example but not limitation, under California Penal Code sections 1203.4, 1203.4a, or 1203.41;

(4) A Conviction or any other determination or adjudication in the juvenile justice system, or information regarding a matter considered in or processed through the juvenile justice system;

(5) A Conviction that is more than seven years old, the date of Conviction being the date of sentencing; or

(6) Information pertaining to an offense other than a felony or misdemeanor, such as an infraction.

Accordingly, the matters identified in this subsection (a) may not be considered in any manner by a City employee or officer in making a decision regarding appointment to or removal from positions on Board Policy Bodies.

(b) No City employee or officer shall require Applicants to disclose on any application for membership on a Board Policy Body the facts or details of any Conviction History, any Unresolved Arrest, or any matter identified in subsections (a)(1)-(6). Nor shall any City employee or officer inquire on any application for membership on a Board Policy Body about the facts or details of any Conviction History, any Unresolved Arrest, or any matter identified in subsections (a)(1)-(6). A City employee or officer may ask on an application for membership on a Board Policy Body Policy Body for an

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Applicant or Member's written consent for a Background Check so long as the application includes a clear and conspicuous statement that the City will not itself conduct or obtain from a third party the Background Check until either after the first live interview with the person, after the first public hearing regarding the person's potential appointment, or after a conditional offer of appointment in accordance with subsection (c) of this Section 16.502.

(c) No City employee or officer shall require Applicants for membership on a Policy Body to disclose, and shall not inquire into or discuss, their Conviction History or an Unresolved Arrest until either after the first live interview with the person (via telephone, videoconferencing, use of other technology, or in person), after the first public hearing regarding the person's potential appointment, or, at the City's discretion, after a conditional offer of appointment. The City may not itself conduct or obtain from a third party a Background Check until either after the first live interview with the person, after the first public hearing regarding the person's potential appointment of appointment.

(d) Prior to any Conviction History inquiry, the City shall provide notice to the Applicant or <u>Member that substantially conforms to the notice requirement described in Police Code Section</u> <u>4905(b).</u>

(e) Prior to obtaining a copy of a Background Check Report, the City shall comply with all state and federal requirements including but not limited to those in the California Investigative Consumer Reporting Agencies Act (ICRAA), California Civil Code sections 1786 et seq., and the Federal Consumer Reporting Act (FCRA), 15 United States Code sections 1681 et seq., to provide notice to the Applicant or Member that such a report is being sought.

(f) In making a decision based on an Applicant or Member's Conviction History, a City employee or officer shall conduct an individualized assessment, considering only Directly-Related Convictions, the time that has elapsed since the Conviction or Unresolved Arrest, and any evidence of inaccuracy or Evidence of Rehabilitation or Other Mitigating Factors.

Supervisor Kim BOARD OF SUPERVISORS (g) If a City employee or officer intends to base an Adverse Action on an item or items in the Applicant or Member's Conviction History, the City employee or officer shall provide the Applicant or Member with a copy of the Background Check Report, if any, and shall notify the Applicant or Member of the prospective Adverse Action and the items forming the basis for the prospective Adverse Action. (h) City employees and officers shall not engage in any communication that is intended and

reasonably likely to reach persons who are reasonably likely to seek appointment to a Board Policy Body, and that expresses, directly or indirectly, that any person with an Arrest or Conviction will not be considered or may not apply for membership on a Board Policy Body.

(i) References in this Section 16.502 to "City officers and employees" shall be understood to include members of Board Policy Bodies when considering appointment of persons to, and removal of members from, a committee, task force, or other body of a Board Policy Body.

Section 2. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

> JON GIVNER Deputy City Attorney

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Supervisor Kim BOARD OF SUPERVISORS

By:

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# City and County of San Francisco Tails Ordinance

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

#### File Number: 150902

Date Passed: March 15, 2016

Ordinance amending the Administrative Code to delete the requirement that applicants for membership on boards and commissions disclose all felony convictions; to limit the City from using criminal history information in making decisions about appointment and removal of members of certain boards, commissions, and other bodies; and to require the City to follow certain restrictions when inquiring about or using conviction history information to make decisions about appointment or removal.

February 25, 2016 Public Safety and Neighborhood Services Committee - RECOMMENDED

March 08, 2016 Board of Supervisors - PASSED, ON FIRST READING

Ayes: 11 - Avalos, Breed, Campos, Cohen, Farrell, Kim, Mar, Peskin, Tang, Wiener and Yee

March 15, 2016 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Avalos, Breed, Campos, Cohen, Farrell, Kim, Mar, Peskin, Tang, Wiener and Yee

File No. 150902

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 3/15/2016 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

Date Approved