Amendment of the Whole June 9, 2004.

FILE NO. 040343

4. 677 9.

ORDINANCE NO. 111-04

[Full-time driving requirement for taxi and ramped taxi permit holders; requirements for taxi and ramped taxi permit applicants; administrative penalties and procedures for violations of taxi rules.]

Ordinance amending the San Francisco Police Code by: amending Sections 1076 and 1081, to state a test, measured as 800 cumulative hours per year, for satisfying the driving requirement imposed on taxi and ramped taxi permit holders; amending Sections 1121 and 1148.1, to set requirements, including prior driving experience, for taxi and ramped taxi permit applicants; and, adding Sections 1186, 1187, and 1188, to establish administrative penalties and procedures for violations of the full-time driving requirement and for violations of the Taxi Commission's rules and regulations.

Note:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strikethrough italics Times New Roman</u>. Board amendment additions are <u>double underlined</u>. Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The San Francisco Police Code is hereby amended by amending Sections 1076 and 1081, to read as follows:

SEC. 1076. DEFINITIONS.

For purposes of this Article the following words and phrases are defined and shall be construed as hereinafter set forth:

(a) "Motor Vehicle for Hire" Defined. A "motor vehicle for hire" is hereby defined to mean and include every type, kind and class of privately owned motor-propelled passenger-

| | |

1

1 1

carrying vehicle for hire over which the City and County of San Francisco may exercise jurisdiction.

(b) **"Taxicab" Defined.** A "taxicab" is hereby defined to be a motor vehicle for hire of a distinctive color or colors and which is operated at rates per mile or upon a waiting-time basis, or both, and which is equipped with a taximeter and which is used for the transportation of passengers for hire over and along the public streets, not over a defined route but, as to the route and destination, in accordance with and under the direction of the passenger or person hiring such vehicle. A "taxicab" does not include motor vehicles for hire herein defined as "ramped taxis."

(c) **"Taximeter" Defined.** A "taximeter" is hereby defined to be an instrument or device attached to a motor vehicle for hire by means of which instrument or device the charge authorized for hire of such vehicle is mechanically calculated either on a basis of distance traveled or for waiting time, or a combination thereof, which charges shall be indicated upon such taximeter by means of figures, in dollars and cents.

(d) **"Taxicab Dispatch Service" Defined.** A "taxicab dispatch service" is hereby defined to be any person, business, firm, partnership, association or corporation which holds itself out to the public in general as a source of taxicab service by or through which taxicabs may be summoned or dispatched by radio.

(e) **"Taxicab Color Scheme" Defined.** A "taxicab color scheme" is hereby defined to be any color scheme, design or dress for taxicabs that is distinguishable from the color scheme, design or dress customarily used for private automobiles.

(f) "Jitney" Defined. A "jitney" or "jitney bus" is defined to be a motor vehicle for hire less than 20 feet in length traversing the public streets between certain definite points or termini and conveying no more than 15 passengers for a fixed charge, between such points or any intermediate points, and so held out, advertised or announced; provided, however, that

the size and passenger limitations established herein shall not apply to any vehicle operated as of July 1, 1983. A jitney bus is hereby declared to be a common carrier and is subject to the regulations prescribed in the Municipal Code and in this Article.

(g) "**Motorized Rickshaw**" **Defined.** A "motorized rickshaw" is hereby defined to be a passenger- carrying motor vehicle for hire having three or four wheels, convertible type, designed to carry not more than four passengers. The gross weight of a motorized rickshaw shall not exceed 4,700 pounds, unloaded, and shall have a wheelbase not to exceed 95 inches, and shall have an engine not to exceed four cylinders. A motorized rickshaw shall have a cloth hood over the rear seating area that shall resemble the hood of a traditional oriental rikisha or jinrikisha.

(h) "Limousine" Defined. A "limousine" is hereby defined to be a passenger-carrying motor vehicle for hire, of private appearance (except as to license plates), not equipped with a taximeter, designed to accommodate seven or eight persons, inclusive of a driver, and used for the transportation of persons for hire over and along the public streets, not over a fixed and defined route but, as to route and destination, in accordance with and under the direction of the passenger or person hiring such limousine, the charges for use of which are based upon rates per mile, per trip, per hour, per day, per week or per month.

(i) **"Funeral Limousine" Defined.** A "funeral limousine" is hereby defined to be any limousine used exclusively in the business of any undertaker or funeral director.

(j) "Sightseeing Bus" Defined. A "sightseeing bus" is hereby defined to be a motor vehicle for hire used in the conveyance, for hire, of tourists and sightseers, over the public streets, for the purpose of a sightseeing trip or tour in the visiting and viewing of places of interest. A "sightseeing bus" is hereby defined to be a common carrier and subject to the regulations prescribed in the Municipal Code and this Article.

(k) "Interurban Bus" Defined. An "interurban bus" is hereby defined to be a motor vehicle for hire, other than a jitney bus used for transporting passengers for hire over and along the public streets between certain definite points or termini, one within and the other without the limits of the City and County of San Francisco. An "interurban bus" is hereby declared to be a common carrier and subject to the regulations prescribed in the Municipal Code and this Article.

(I) "**Permittee**" **Defined.** "Permittee" is hereby defined to mean any person, business, firm, partnership, association or corporation which holds any permit or license issued by or under the authority of the City and County of San Francisco to operate or drive any motor vehicle for hire. "Permit holder" means "permittee."

(m) "**Operator**" **Defined.** "Operator" is hereby defined to mean any person, business, firm, partnership, association or corporation licensed by the City and County of San Francisco pursuant to the provisions of this Article and any agent of such permittee including, but not limited to, any manager or lessee of said permittee.

(n) "**Driver**" **Defined.** "Driver" is hereby defined to mean any person engaged in the mechanical operation and having physical charge or custody of a motor vehicle for hire while said motor vehicle for hire is available for hire or is actually hired.

(o) **"Full-Time Driver" Defined.** "Full-time driver" is hereby defined to mean any driver actually engaged in the mechanical operation and having physical charge or custody of a motor vehicle for hire which is available for hire or actually hired <u>(i)</u> for at least four hours during any 24-hour period on at least 75 percent of the business days during the calendar year <u>or (ii) for at least 800 hours during the calendar year</u>.

(p) **"Stand" Defined.** "Stand" is hereby defined to be a place designated by the Department of Public Works for the use, while awaiting employment, of the particular motor-propelled passenger-carrying vehicles authorized to utilize the same.

Supervisors Daly, Ma, Gonzalez **BOARD OF SUPERVISORS**

· ~ ,

(q) **"Police Commission" Defined.** "Police Commission" as used herein means the Police Commission of the City and County of San Francisco.

(r) **"Police Department" Defined.** "Police Department" as used herein means the Police Department of the City and County of San Francisco.

(s) "**Chief of Police**" **Defined.** "Chief of Police" as used herein means the Chief of Police of the Police Department of the City and County of San Francisco and his designated agents within the Police Department.

(t) **"Tax Collector" Defined.** "Tax Collector" as used herein means the Tax Collector of the City and County of San Francisco.

(u) "**Controller**" **Defined.** "Controller" as used herein means the Controller of the City and County of San Francisco.

(v) **"Department of Public Works" Defined**. "Department of Public Works" as used herein means the Department of Public Works of the City and County of San Francisco.

(w) "**Employer's Bus**" **Defined.** "Employer's bus" as used herein means a bus or other vehicle capable of transporting 12 or more persons, including the driver, which is regularly operated and maintained in order to transport employees to and from various business locations by a person or corporation which employs 100 or more persons at one location within the City and County of San Francisco.

(x) **"Employer's Bus Stand" Defined.** "Employer's bus stand" as used herein means that portion of the street which the Department of Public Works designates as reserved for the exclusive use of one or more employer's buses in order to load and unload passengers at a business location of the employer.

(y) **"Ramped Taxi" Defined.** A "ramped taxi" as used herein is a motor vehicle for hire of a distinctive color or colors operated at rates per mile or upon a waiting-time basis, or both, which is a minivan or similar vehicle specially adapted via ramp access for wheelchair

users, which is also equipped with a taximeter, and which prioritizes requests for service from wheelchair users for purposes of transportation over and along the public streets. not over a defined route but, as to the route and destination, in accordance with and under the direction of the passenger or person hiring such vehicle.

SEC. 1081. FACTORS CONSIDERED IN ISSUING PERMITS; DRIVING REQUIREMENTS.

(a) **General Factors.** The *Police* <u>Taxi</u> Commission, in determining whether an individual applicant is eligible for the issuance of a motor vehicle for hire permit pursuant to Section 1079(g)(i) of this Article, may consider such facts as it deems pertinent, but must consider the following:

(1) Whether the applicant is financially responsible and will comply with all insurance requirements and will maintain proper financial records.

(2) Whether the applicant has complied with all applicable statutes, ordinances, rules and regulations.

(3) Whether the applicant holds or has ever held any other permits issued to operate a motor vehicle for hire either in the City and County of San Francisco or elsewhere and the record of such applicant with regard to any such other or former permits.

(b) *Full-Time Driving Pledge*. No permit to operate a motor vehicle for hire shall be issued unless the person applying for the permit shall declare under penalty of perjury his or her intention actively and personally to engage as permittee-driver under any permit issued to him or her for at least four hours during any 24-hour period on at least 75 percent of the business days during the calendar year. *Notwithstanding-any contrary provision in this Article, the requirements set forth above shall not apply to any person-holding a permit issued on or before July 1, 1978. Every permittee subject to the provisions of this Section shall drive his or her taxicab for at*

least the amount of time set forth herein unless permission not to do so has been granted pursuant to the provisions of Section 1096(c) of this Article.

(c) Driving Experience Required. No permit to operate a taxicab or ramped taxi shall be issued unless the applicant has the driving experience required by Section 1121 for a taxicab permit or Section 1148.1 for a ramped taxi permit.

(d) (c) Order of Consideration. Subject to any preference created by Except as otherwise stated in this Article, all applications for motor vehicle for hire permits shall be processed and considered in the order of their receipt by the Police Taxi Commission. The Commission retains discretion at any time, following a hearing, to deny an application for a motor vehicle for hire permit on the basis that the applicant has engaged in fraud, deceit, misrepresentation, or other misconduct in connection with the application process.

(e) Applicability of Section. Notwithstanding any contrary provision in this Article, the requirements set forth in this Section shall not apply to any person holding a permit issued on or before <u>July 1, 1978.</u>

(f) Full-Time Driving Required. Every permittee subject to the provisions of this Section shall be a full-time driver as defined in Section 1076(o), subject to the qualifications stated in subparts (i)-(iii) below.

(i) During the calendar year in which the permittee receives the permit, and during the first full calendar year following receipt of the permit, the permittee must qualify as a full-time driver by satisfying the definition of that term in Section 1076(o)(i). For the calendar year in which the permittee receives the permit, the number of business days shall be measured from the date of receipt of the permit.

(*ii*) A permittee may be granted approval not to drive a certain number of days under certain circumstances pursuant to Section 1096(c). In such a case, for the permittee to qualify as a full-time driver as defined in Section 1076(o)(i), the number of business days for the

calendar year shall be reduced in the same proportion as the ratio of the permittee's excused driving days to calendar days in the calendar year.

(iii) A permittee who, because of disability as defined under State law, is unable to qualify as a full-time driver as defined in Section 1076(o)(ii), may be granted approval to drive the full number of hours during the calendar year that his or her disability will allow, provided that that number of hours is set as part of a reasonable modification of the eligibility requirement under Title II, § 202 of the Americans with Disabilities Act (42 U.S.C. § 12132). The permittee shall be deemed a full-time driver if he or she drives the full number of approved hours.

(g) **Promotion of the General Welfare.** By adopting a program for the issuance of permits for motor vehicles for hire, the City and County of San Francisco is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

Section 2. The San Francisco Police Code is hereby amended by amending Sections 1121 and 1148.1, to read as follows:

SEC. 1121. PERMIT APPLICATIONS; *PREFERENCES* <u>DRIVING EXPERIENCE</u> <u>REQUIRED.</u>

(a) Submission of Applications; *Existing* <u>Taxicab</u> Waiting List. Applications for taxicab permits on file with the Police Commission on the effective date of this Article ("existing waiting list") shall have priority over all other applications for taxicab permits. Applications for taxicab permits on file prior to the effective date of this Article shall be processed and considered in the order of their receipt by the Police Commission.

(b) New Applications; New Waiting List. Applications for taxicab permits received after the

effective date of this Article shall be accepted by the *Police Taxi* Commission and shall be recorded by the date and time at which each application is received. The *Police* Commission shall maintain a list in the order of receipt ("*new taxicab* waiting list") of all taxicab permit applications *that have not been acted upon*, in excess of the number of *such* permits authorized pursuant to Section 1079. *of this Article. In the absence of any preference provided for in this Article, applicants for taxicab permits shall be processed and considered by the Police Commission in the order of receipt according to the existing and new waiting lists. All applications on the existing waiting list shall be processed and considered prior to applications on the new waiting list. When a <i>taxicab* permit becomes available for issue and an applicant on the *taxicab* waiting list is eligible for a hearing before the *Police* Commission, the *Chief of Police Commission* shall so notify the applicant.

Each applicant for a taxicab permit must, at the time of filing the application:

(1) Be a resident of the United States, of good moral character;

(2) Be 21 years or older;

- (3) Be free of any disease, condition, infirmity, or addiction to the use of alcohol or any controlled substance, which might render the applicant unfit for the safe operation of a taxicab or any other motor vehicle for hire;
- (4) Be able to read and write the English language;

(5) Be clean in dress and person;

(6) Hold a valid California driver's license of a class sufficient for the lawful operation of the motor vehicle driven; and

(7) Have held a driver's permit pursuant to Section 1089 of this Article for two years immediately preceding the date of application for a taxicab permit.

(c) Preference for Full-Time Drivers. Among the applicants whose names appear on the new waiting list, the Police Commission shall give preference to any applicant who has been a full time

Supervisors Daly, Ma, Gonzalez **BOARD OF SUPERVISORS**

driver as defined in Section 1076(o) of this Article during the 12 months immediately preceding the Police Commission's hearing on that applicant's application, granting permits to all otherwise eligible full time drivers on the new waiting list before granting permits to others on the new waiting list. Any applicant seeking a preference pursuant to this Subsection shall, at least 21 days prior to the hearing at which the applicant seeks to be considered, so notify the Chief of Police in writing and submit evidence to prove that the applicant was a full time driver in the preceding 12 months.

(d) Determination of Full Time Driver Status. Each applicant seeking a preference as a fulltime driver shall have the burden of proof of showing, by a preponderance of the evidence, that he or she was a full-time driver in the 12 months immediately preceding the Police Commission hearing on his or her application.

(b) Driving Experience Required. To qualify for issuance of a taxicab permit, an otherwise qualified applicant must have the driving experience specified in subparts (i)-(vi) below, subject to the modification stated in subsection (c). The required driving may be satisfied only by driving a taxicab and/or ramped taxi for which a permit has been issued by the Taxi Commission. For purposes of this subsection (b), the phrase "application heard by the Commission during calendar year" includes an application publicly scheduled to be heard in the calendar year, but continued in that calendar year to the next calendar year by the Commission.

(i) For an application heard by the Commission during calendar year 2004: The applicant must have been a full-time driver during the 12 months immediately preceding the Commission's hearing on the application. For purposes of this subpart (i), "full-time driver" shall be defined in accordance with Section 1076(o), except that the time frame applicable to the definition is the 12 months immediately preceding the hearing on the application rather than 12 months constituting a calendar year.

(ii) For an application heard by the Commission during calendar year 2005: The applicant must have been a full-time driver, as defined in Section 1076(0), during calendar year 2004 or the 12 months immediately preceding the hearing on the application.

(iii) For an application heard by the Commission during calendar year 2006: The applicant must have been a full-time driver, as defined in Section 1076(o), during any two calendar years from 2004 to 2006, inclusive.

(iv) For an application heard by the Commission during calendar year 2007: The applicant must have been a full-time driver, as defined in Section 1076(o), during any three calendar years from 2004 to 2007, inclusive.

(v) For an application heard by the Commission during calendar year 2008: The applicant must have been a full-time driver, as defined in Section 1076(o), during any four calendar years from 2004 to 2008, inclusive.

(vi) For an application heard by the Commission in 2009 and subsequent calendar years: The applicant must have been a full-time driver, as defined in Section 1076(o), for five years, as specified in Alternative 1 or Alternative 2 below.

<u>Alternative 1: The applicant was a full-time driver during the calendar year</u> <u>immediately preceding the hearing, and during four of the five calendar years</u> <u>immediately preceding that calendar year.</u>

<u>Alternative 2: The applicant was a full-time driver during the calendar year in</u> which the application is heard, and during four of the five calendar years immediately preceding that calendar year.

(vii) The Commission may substitute an equivalent amount of prior full-time driving experience for the experience required under subsections (b)(i)-(vi) above, where the Commission determines after a public hearing that the applicant has been unjustly and systematically denied employment in the taxi industry in retaliation for engaging in legitimate

political, expressive, or labor activity. The applicant shall have the burden of establishing suc	<u>ch</u>
<u>a claim, and any such determination shall require a two-thirds' vote of the Commission.</u>	

(c) Modification of Required Driving Experience. If no applicant has the driving experience required pursuant to subsections (b)(ii)-(vi), but public convenience and necessity as determined pursuant to Section 1079 warrants issuance of a taxicab permit, the Taxi Commission may issue the permit to an otherwise qualified applicant who has been a full-time driver during the 12 months immediately preceding the Commission's hearing on the application. For purposes of this first paragraph of subsection (c), "full-time driver" shall be defined in accordance with Section 1076(o), except that the time frame applicable to the definition is the 12 months immediately preceding the hearing on the application rather than 12 months constituting a calendar year.

The Commission may by regulation establish additional driving experience required for the issuance of a taxicab permit under the circumstances described in this subsection (c), provided that the regulation shall require neither greater driving experience than is required pursuant to subsections (b)(ii)-(vi) nor driving experience for any calendar year greater than the driving experience encompassed in the definition of "full-time driver" in Section 1076(o).

(d) Educational Requirements. In addition to meeting the driving requirements in subsections (b) and (c), applicants must also meet any educational or training requirements imposed by the Taxi Commission.

(e) **Burden of Proof on Applicant; Recordkeeping by Applicant.** The taxicab permit applicant shall have the burden of showing that he or she has the driving experience required to qualify for the taxicab permit. The applicant shall keep records sufficient to document his or her driving for the calendar year or years necessary to satisfy the driving requirement.

(f) Recordkeeping By Color Scheme Permitholders. Holders of color scheme permits shall maintain and retain records that will document driving performed by drivers of taxicabs and ramped taxis affiliated with the color scheme. Within 60 days of the effective date of this subsection (e), the

Taxi Commission shall adopt a regulation requiring holders of color scheme permits to maintain and
retain such records for a period of time sufficient to aid the Commission in determining whether
applicants have met the specific driving requirements mandated by subsection (b). Failure of the
 Commission to adopt such a regulation, or failure of the color scheme permitholder to comply with the
regulation, shall not excuse the permit applicant from the driving requirement or relieve the applicant
from the burden of proving that he or she has satisfied the requirement.

(g) Notice of Required Driving. Notice of the driving experience required of taxicab permit applicants pursuant to subsections (b) and (c) and of the applicant's burden of proving the requisite driving experience and maintaining adequate records pursuant to subsection (d), shall be given by the City and color scheme permitholders pursuant to subparts (i)-(iii) below. In accord with Section 1148.1(e), the notice shall also include information pertaining to ramped taxi permit applicants. Failure to give the notice required by subparts (i), (ii), or (iii) shall not excuse the taxicab permit applicant from the driving requirement or relieve the applicant from the burden of proving that he or she has satisfied the requirement. The Taxi Commission may provide additional notice beyond that required by subparts (i)-(iii).

(i) Within 30 days of the effective date of this subsection (f), the Commission shall give written notice of the requirements of subsections (b), (c), and (d) to each applicant on the taxicab waiting list. Thereafter, the Commission shall give written notice to each new applicant on the taxicab waiting list on or before the filing of the application.

(ii) Beginning no later than 30 days after the effective date of this subsection (f), the Office of Treasurer and Tax Collector, in consultation with the Commission, shall give written notice of the requirements of subsections (b), (c), and (d) to each person who is obtaining or renewing the driver of public passenger vehicle permit. Said notice shall additionally inform the person of the existence of the taxicab waiting list and the process for getting on the list.

(iii) Within 60 days of the effective date of this subsection (f), the Commission shall adopt a regulation requiring each holder of a color scheme permit to post written notice of the requirements of subsections (b), (c), and (d) at a location at the color scheme's place of business that is ordinarily within the view of working taxi drivers affiliated with the color scheme.

SEC. 1148.1. PERMIT APPLICATIONS; *PREFERENCES*.

(a) **Submission of Applications.** Applications for permits for ramped taxis shall be made to the Taxi Commission on a form to be furnished by the Commission. <u>An applicant for a ramped taxi permit must, at the time of filing the application, meet the same requirements as set forth in Section 1121(a) for an applicant for a taxi permit. Applications for permits for ramped taxis shall be accepted by the Commission and shall be recorded by the date and time at which each application is received. Except as otherwise provided herein, the Commission shall maintain a list in the order of receipt ("ramped taxi list"). In the absence of any preference provided for in this Division, applicants for permits for ramped taxis shall be processed and considered by the Commission in accordance with the order of application as set forth on the ramped taxi list. When a permit becomes available for issuance and an applicant on the waiting list is eligible for a hearing before the Taxi Commission, the Commission shall so notify the applicant.</u>

As of the effective date of <u>Ordinance No. 562-88</u>, this ordinance all persons whose application is already on "the taxicab waiting list" as provided for in Section 1121 of this Article will be placed on the ramped taxi list. Their place on the ramped taxi list shall be determined as of the date and time on which his or her application for the taxicab waiting list was received by the Commission. Those individuals so placed will remain on the taxicab waiting list until they are removed in accordance with Section 1080(c)(1) of this Article.

(b) Limitation on Acceptance of Other Permits. All persons accepting a ramped taxi permit shall be precluded from accepting any other motor vehicle for hire permit regulated by this Article for a minimum of five years after receipt of a ramped taxi permit or, in the alternative, for a minimum of three years after receipt of the ramped taxi permit so long as six months have elapsed since the permittee gave notice of his or her intent to leave the ramped taxi program in accordance with the provisions of Subsection (c). If the permittee becomes eligible for a permit from another motor vehicle for hire waiting list at a time when the permittee is precluded from accepting the permit, the permittee's application will be kept active until a permit becomes available when the permittee is no longer precluded from accepting one.

(c) Notice of Intent to Leave the Ramped Taxi Program. Upon completion of a minimum of 30 months as a ramped taxi permittee, the permittee may opt to leave the ramped taxi program by filing with the Taxi Commission a written notice of intent to leave the program. The date the Commission receives the notice of intent to leave the ramped taxi program shall be deemed the date the permittee filed the notice. Upon receipt of the notice, the Commission shall promptly inform a reasonable number of persons at the head of the ramped taxi list of the permittee's intent to leave the ramped taxi program.

In accordance with Subsection (b), the permittee's decision to leave the ramped taxi program shall become effective six months after his or her filing of the notice of intent to leave the program. Subject to qualifications (i) and (ii) below, upon completion of the six-month notice period, the permittee shall be required to leave the ramped taxi program, and shall no longer be precluded from accepting another motor vehicle for hire permit regulated by this Article.

(i) If, at the completion of the six-month period, the permittee is not yet eligible for a permit from another motor vehicle for hire list, or no such permit is available, the

permittee, at his or her option, may remain in the ramped taxi program for any period of time until the permittee becomes eligible for a permit from another motor vehicle for hire list and such permit becomes available.

(ii) The permittee's decision to leave the ramped taxi program shall become inoperative if, within the first three months of the required six-month notice period, the permittee informs the Commission in writing of his or her decision to rescind the notice of intent to leave the program. The permittee shall be required to file a subsequent notice of intent to leave the program if he or she subsequently decides to leave the program. The same requirements governing the permittee's initial notice of intent to leave the program, including the full six-month notice period, shall govern any subsequent notice of intent to leave the program.

(d) Notwithstanding any other provision of this Section, the Taxi Commission may require that a taxicab permit to be issued to a ramped taxi permittee exiting the ramped taxi program be issued (i) three months after the Commission hearing on the application for the taxicab permit or (ii) when a new permittee has qualified for the ramped taxi permit and has acquired a suitable vehicle which has passed inspection, whichever event occurs first. Before the taxicab permit is issued, the ramped taxi permittee who is exiting the ramped taxi program shall retain the ramped taxi permit and continue to operate the ramped taxi permit. Under no circumstances may an individual simultaneously hold a ramped taxi permit and a taxicab permit. Under no circumstances may two individuals hold the same ramped taxi permit or taxicab permit.

(e) **Driving Experience Required.** In order to qualify for a ramped taxi permit, an applicant must meet the same driving requirement stated in Section 1121(b) that an applicant for a taxicab permit must meet. In accordance with Section 1121(c), if no ramped taxi permit applicant has the requisite driving experience, but public convenience and necessity as determined by the Taxi

Commission pursuant to Section 1079 warrants issuance of a ramped taxi permit, the Commission may issue the permit to an otherwise qualified applicant who has been a full-time driver during the 12 months immediately preceding the Commission's hearing on the application. In accordance with Section 1121(d), a ramped taxi permit applicant has the burden of showing that he or she has the driving experience required to qualify for the permit, and shall keep records sufficient to document his or her driving for the calendar year or years necessary to satisfy the driving requirement. Failure of the Taxi Commission to adopt the regulation specified in Section 1121(e) requiring recordkeeping by color scheme permitholders, or failure of a color scheme permitholder to follow the regulation, shall not excuse a ramped taxi permit applicant from the driving requirement or relieve the applicant of the burden of proving that he or she has satisfied the requirement.

The notices required by Section 1121(g) shall indicate that the driving experience required by Section 1121(b) covers applicants for a ramped taxi permit as well as applicants for a taxicab permit. The notices required to Sections 1121(g)(i) and 1121(g)(ii) shall be given to applicants on the ramped taxi list as well as applicants on the taxicab waiting list, but if an applicant is on both lists, these notices need not be given twice to the same person. Failure to give the notices required pursuant to Sections 1121(g)(i), 1121(g)(ii), or 1121(g)(iii) and this subsection (d) shall not excuse the ramped taxi applicant from the driving requirement or relieve the applicant from the burden of proving that he or she has satisfied the requirement.

(f) (e) Preference for Full-Time Drivers of Ramped Taxis. Among the applicants whose names appear on the ramped taxi list, the Taxi Commission shall give preference to any applicant who has been a full-time driver of a ramped taxi during the 6 months immediately preceding the Commission's hearing on that applicant's application, granting permits to all otherwise eligible full-time drivers of ramped taxis on the list before granting permits to others on the ramped taxi list. Any applicant seeking a preference pursuant to this Subsection shall, at least 21 days prior to the hearing at which the applicant seeks to be

1 2 3 4 5 6 7 8 9 application. 10 11 12 13 14 PENALTIES. 15 16 as provided in Section 1081. 17 (b) Administrative Penalties. The Taxi Commission (the Commission) may impose administrative penalties for violations of the full-time driving requirement, in accordance with the 18 19 procedures established in Section 1188.

(c) Amount of Penalty. The administrative penalties assessed against the permit holder by the Commission shall not exceed the amount of any lease fees collected by the permit holder during the period that the permit holder was in violation of the full-time driving requirement. Where the permit holder does not collect lease fees, the Commission may impose administrative penalties not to exceed \$140 for each day or \$30 for each hour the permit holder fails to drive short of the applicable standard for compliance.

Supervisors Daly, Ma, Gonzalez **BOARD OF SUPERVISORS**

considered, so notify the Commission in writing and submit evidence to prove that the applicant was a full-time driver of a ramped taxi in the preceding 6 months. For purposes of this section, "full-time driver of a ramped taxi" shall mean a permitted driver who is actually engaged in the mechanical operation and having physical charge or custody of a ramped taxi as defined in this Article which is available for hire or actually hired (i) for at least four hours during any 24-hour period on at least 75 percent of the business days during the *calendar year* 6 months immediately preceding the Commission's hearing on that applicant's application, or (ii) for at least 400 hours during the 6 months immediately preceding the Commission's hearing on the

Section 3. The San Francisco Police Code is hereby amended by adding Sections 1186, 1187, and 1188, to read as follows:

SEC. 1186. FULL-TIME DRIVING REOUIREMENT; VIOLATIONS; ADMINISTRATIVE

(a) **Full-Time Driving Requirement.** The holder of a <u>taxicab permit shall</u> be a full-time driver

In determining the amount of the penalty in an individual case, the Commission shall take into account:

(i) Whether the permit holder has in the past violated the full-time driving requirement, other provisions of Article 16, the Taxi Commission's rules and regulations, or state law relevant to the operation of a taxicab permit;

(*ii*) Whether the permit holder concealed or attempted to conceal his or her non-compliance with the full-time driving requirement; and,

(iii) Such additional factors as the Commission may determine are appropriate.

SEC. 1187. COMMISSION RULES AND REGULATIONS; VIOLATIONS; ADMINISTRATIVE PENALTIES.

(a) Administrative Penalties. The Taxi Commission (the Commission) may impose administrative penalties for violations of the Commission's rules and regulations, in accordance with the procedures established in Section 1188.

(b) Amount of Penalty. For regulations classified as Minor under the Commission's Rules, there shall be a penalty not to exceed \$25 for the first violation, \$50 for a second violation of the regulation within one year of the first violation, and \$150 for a third or additional violation of the regulation within one year of the first violation.

For regulations classified as Moderate under the Commission's Rules, there shall be a penalty not to exceed \$75 for the first violation, \$150 for a second violation of the regulation within one year of the first violation, and \$450 for a third or additional violation of the regulation within one year of the first violation.

For regulations classified as Major under the Commission's Rules, there shall be a penalty not to exceed \$250 for the first violation, \$400 for a second violation of the regulation within one year of

the first violation, and \$500 for a third or additional violation of the regulation within one year of the first violation.

In determining the amount of the penalty in an individual case, the Commission shall take into account:

(i) Whether the permit holder has in the past violated the full-time driving requirement, other provisions of Article 16, the Taxi Commission's rules and regulations, or state law relevant to the operation of a taxicab permit;

(ii) Whether the permit holder concealed or attempted to conceal his or her non-compliance with the Commission's rules and regulations; and,

(iii) Such additional factors as the Commission may determine are appropriate.

SEC. 1188. PROCEDURES FOR ADMINISTRATIVE PENALTIES.

(a) Director's Notice. Upon a determination that a permit holder has violated the full-time driving requirement or the Commission's rules and regulations, the Executive Director of the Taxi Commission (the Director) shall send a written notice, by first class mail or hand-delivery, to the permit holder, at the address listed in the Taxi Commission's records, identifying and describing the alleged violations and stating the amount of the administrative penalty to be imposed. The notice shall also inform the permit holder that he or she has the right to request a fact-finding hearing on the alleged violations and the proposed penalty by filing such a request within 15 business days of the date of the notice. The Director and the permit holder may modify the Director's proposed decision by mutual consent. If the permit holder does not request a fact-finding hearing within the 15 days, the decision of the Director shall be final.

(b) Scheduling of Fact-finding Hearing. Whenever a fact-finding hearing is requested under subsection (a) above, the Director within 10 business days of receiving the request shall notify the permit holder of the date, time, and place of the hearing by first-class mail or hand delivery. Such

hearing shall be held no sooner than 20 business days and no later than 40 business days after the Director receives the request for a hearing, unless the time is extended by mutual agreement of the permit holder and the Director. Notice of hearings shall be posted on the Commission's web site at least 72 hours in advance of the hearing.

(b) Hearing Officers. The Director shall appoint a hearing officer for the fact-finding hearing from a list approved by the Commission. The hearing officer shall not be an employee of the Taxi Commission or the Police Department.

(c) Submittals for the Hearing. At least 5 business days prior to the hearing, the parties to the hearing shall submit written information to the hearing officer including, but not limited to, the following: a statement of the issues to be determined by the hearing officer, a statement of the evidence to be offered at the hearing and the identity of any witnesses to appear at the hearing. The written information shall not exceed 10 double-spaced pages, excluding exhibits.

(d) Conduct of the Hearing. The hearing shall be open to the public and tape recorded. Any party to the hearing may, at his or her own expense, cause the hearing to be recorded by a certified court reporter. During the hearing, evidence and testimony may be presented to the hearing officer. Parties may be represented by counsel and have the right to cross-examine witnesses. All testimony shall be given under oath.

<u>The hearing need not be conducted according to formal rules of procedure and evidence, but no</u> <u>decision shall be based solely on hearsay evidence. The hearing officer may make reasonable rulings</u> <u>to ensure a fair and efficient hearing.</u>

(e) **Proposed Decision**. The hearing officer shall, within ten business days after the conclusion of the hearing, present a proposed decision including written findings and recommendations regarding penalties to the Commission. The hearing officer shall at that time transmit his or her decision to the permit holder by certified mail directed to the most recent address on file with the Commission for the

1. 2

permit holder. The Commission shall post at its office a notice that a copy of the proposed decision is available for public inspection during normal business hours.

3	(f) Commission Action. The Executive Director shall place the hearing officer's proposed
4	decision on the Commission's consent calendar for the next scheduled meeting occurring not less than
5	ten calendar days after entry of the Director's decision. The Director shall also submit the recording
6	of the hearing and any written materials submitted in connection with the hearing. The proposed
7	decision shall be a recommendation to the Commission, and the Commission may adopt, modify, or
8	deny such recommendation, or may remand the matter to the hearing officer for further proceedings.
9	The Commission may act on the hearing officer's proposed decision and the record presented; it may
0	not rehear the case. The Commission shall serve its final decision upon the parties to the hearing and
1	post the decision in the same manner as provided for herein with respect to the hearing officer's
2	proposed decision.
3	(g) Collection. If the Commission finds against the permit holder and imposes administrative
4	penalties, the Commission's decision shall state the amount of the penalties and declare that they are
5	due and payable to the City and County of San Francisco within 30 days of the date of the decision,
6	provided that the Executive Director may agree to a reasonable payment schedule not to exceed the
7	permit holder's income on a monthly basis. If the penalties are not paid to the Taxi Commission within
8	30 days of the notice, the Commission may move to suspend or revoke the permit.
9	/ / /
0	/ / /
1	/ / /
2	1 1 1
3	1 1 1
4	1 1 1
5	1 1 1

Supervisors Daly, Ma, Gonzalez **BOARD OF SUPERVISORS**

(h) Other Penalties. The penalties and methods of enforcement set forth in this Section and in Sections 1186 and 1187 are in addition to those set forth in Sections 1090 and 1185 of this Code and in addition to any other penalties or methods of enforcement authorized by law.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By: ومعينة بالمريس THOMAS J. OWEN Deputy City Attorney

Supervisors Daly, Ma, Gonzalez **BOARD OF SUPERVISORS**

5 B



City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Tails

Ordinance

File Number: 040343

Date Passed:

Ordinance amending the San Francisco Police Code by: amending Sections 1076 and 1081, to state a test, measured as 800 cumulative hours per year, for satisfying the driving requirement imposed on taxi and ramped taxi permit holders; amending Sections 1121 and 1148.1, to set requirements, including prior driving experience, for taxi and ramped taxi permit applicants; and, adding Sections 1186, 1187, and 1188, to establish administrative penalties and procedures for violations of the full-time driving requirement and for violations of the Taxi Commission's rules and regulations.

June 15, 2004 Board of Supervisors — PASSED ON FIRST READING
Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Gonzalez, Hall, Ma, Maxwell, McGoldrick, Peskin, Sandoval
June 22, 2004 Board of Supervisors — FINALLY PASSED

Ayes: 10 - Alioto-Pier, Ammiano, Daly, Dufty, Gonzalez, Hall, Maxwell, McGoldrick, Peskin, Sandoval Excused: 1 - Ma

City and County of San Francisco

File No. 040343

I hereby certify that the foregoing Ordinance was FINALLY PASSED on June 22, 2004 by the Board of Supervisors of the City and County of San Francisco.

Gloria/L. Young Clerk of the Board Mayor Gavin Newsom

JUL 0 1 2004

Date Approved