	ORDINANCE NO.
1	[Regulation of Lobbyists]
2	AMENDING ARTICLE XIIA OF THE SAN FRANCISCO ADMINISTRATIVE CODE BY
3	AMENDING SECTIONS 16.520 THROUGH 16.534 TO: ADD LEGISLATIVE FINDINGS;
4	CLARIFY DEFINITIONS AND ADD NEW DEFINITIONS; CONSOLIDATE THE DEFINITION
5	OF "LOBBYIST" WITH THE THRESHOLDS FOR QUALIFYING AS A LOBBYIST AND THE
6	EXEMPTIONS; INCREASE THE QUALIFICATION THRESHOLD FOR CONTRACT
7	LOBBYISTS FROM \$1,000 PER MONTH TO \$3,200 PER QUARTER; INCREASE THE
8	QUALIFICATION THRESHOLD FOR EXPENDITURE LOBBYISTS FROM \$1,000 PER
9	QUARTER TO \$3,200 PER QUARTER; CLARIFY AND ADD NEW EXEMPTIONS; CLARIFY
10	THAT ONCE A PERSON QUALIFIES AS A "LOBBYIST" THE PERSON IS SUBJECT TO
11	THE REQUIREMENTS AND PROHIBITIONS OF THIS ARTICLE UNTIL THE PERSON
12	CEASES ALL LOBBYIST ACTIVITY AND FILES A STATEMENT OF TERMINATION;
13	CLARIFY THE DISCLOSURE REQUIREMENTS APPLICABLE AT THE TIME OF
14	REGISTRATION AND AT THE TIME OF FIILING QUARTERLY ACTIVITY REPORTS;
15	PROVIDE THAT ALL LOBBYISTS RE-REGISTER ON JANUARY 15 OF EACH YEAR;
16	REQUIRE LOBBYISTS TO DISCLOSE PAYMENTS RECEIVED FROM CITY OFFICERS IN
17	EXCHANGE FOR CAMPAIGN CONSULTING SERVICES; LIMIT THE AGREGATE VALUE
18	OF GIFTS FROM LOBBYISTS TO EACH CITY OFFICER, WITHIN THREE MONTHS OF A
19	LOBBYIST CONTACT, TO \$50; REQUIRE LOBBYISTS TO NOTIFY CITY OFFICERS OF
20	THE VALUE OF GIFTS CONFERRED; AND REQUIRE THE ETHICS COMMISSION TO
21	CONDUCT QUARTERLY WORKSHOPS CONCERNING THE LAWS RELATING TO
22	LOBBYING.
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Note: Additions are <u>underlined</u>; deletions are in strikeout type.

Be it ordained by the People of the City and County of San Francisco:

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Page 1

**BOARD OF SUPERVISORS** 

Section 1. Article XIIA of the San Francisco Administrative Code is hereby amended by amending Sections 16.520 through 16.534, to read as follows:

SEC. 16.520. FINDINGS. The Board of Supervisors finds that public disclosure of the identity and extent of efforts of lobbyists to influence decision-making regarding local legislative and administrative matters is essential to protect public confidence in the responsiveness and representative nature of government officials and institutions. It is the purpose and intent of the Board of Supervisors to impose on lobbyists reasonable registration and disclosure requirements to reveal information about lobbyists' efforts to influence decision-making regarding local legislative and administrative matters.

SEC. 16.521. DEFINITIONS. Whenever used in this Article, the following words and phrases shall have the definitions provided in this Section:

- (a) "Activity expenses" means any expense incurred or payment made by a lobbyist or a lobbyist or a lobbyist or a lobbyist's client at the behest of the lobbyist, or arranged by a lobbyist or a lobbyist's client at the behest of the lobbyist, which benefits in whole or in part any: officer of the City and County; candidate for City and County office; aide to a member of the Board of Supervisors; or member of the immediate family or the registered domestic partner of an officer, candidate, or aide to a member of the Board of Supervisors. An expense or payment is not an "activity expense" unless it is incurred or made within three months of a contact with the officer, candidate, or Supervisor's aide who benefits from the expense or payment, or whose immediate family member or registered domestic partner benefits from the expense or payment. "Activity expenses" include gifts, honoraria, consulting fees, salaries, and any other form of economic consideration totaling more than \$30 in value in a consecutive three-month period, but do not include political contributions.
- (b) "Candidate" means a person who has taken affirmative action to seek nomination or election to local office, a local officeholder who has taken affirmative action to seek

1	an architect licensed to practice in the State of California, and including any communication by
2	an attorney in connection with litigation involving the City and County or a claim filed pursuant
3	to Administrative Code section 10.20-1 et seq.;
4	(E) A person making a speech or producing an article, publication or
5	other material that is distributed and made available to the public, through radio, television,
6	cable television, or other medium of mass communication;
7	(F) A person providing written information in response to an oral or
8	written request made by an officer of the City and County, provided that the written
9	information is a public record available for public review;
10	(G) A person providing oral or written information pursuant to a
11	subpoena, or otherwise compelled by law or regulation;
12	(H) A person providing oral or written information in response to a
13	Request for Proposals, Request for Qualifications, or other similar request, provided that the
14	information is directed to the department or official specifically designated in the request to
15	receive such information;
16	(I) A person submitting a written petition for local legislative or
17	administrative action, provided that the petition is a public record available for public review;
18	(J) A person making an oral or written request for a meeting, for the
19	status of an action, or any other similar administrative request, if the request does not include
20	an attempt to influence local legislative or administrative action;
21	(K) A person appearing before an officer of the City and County pursuant
22	to any procedure established by law or regulation for levying an assessment against real
23	property for the construction or maintenance of an improvement;
24	(L) An expert employed or retained by a lobbyist registered under this
25	Article to provide information to an officer of the City and County;

(M) A person distributing to any officer of the City and County any regularly published newsletter or other periodical which is not primarily directed at influencing local legislative or administrative action;

(N) A person disseminating information or material to all or a significant segment of the person's employees or members;

(O) A person communicating in connection with the administration of an existing contract between the person and the City and County of San Francisco. For purposes of this subsection, communication "in connection with the administration of an existing contract" includes, but is not limited to, communication regarding: insurance and bonding; contract performance and/or default; requests for in-scope change orders; legislative mandates imposed on contractors by the City and County; payments and invoicing; personnel changes; prevailing wage verification; liquidated damages and other penalties for breach of contract; audits; assignment; and subcontracting. Communication "in connection with the administration of an existing contract" does not include communication regarding new contracts, or out-of-scope change orders; and

(P) A person applying for, opposing or otherwise taking any position on a grading permit or a permit relating to the construction, alteration, demolition or moving of a building or to a person filing, opposing or otherwise taking a position on a parcel map or subdivision tract map; provided, however, that if a person qualifies as a lobbyist and that person takes or opposes an appeal or represents a person taking or opposing an appeal, pursuant to any procedure or authority provided by law from an administrative determination made with respect to such an application or map, that person shall be required to register as provided in Section 16.522 upon taking the appeal or filing opposition to it.

(e) "Economic consideration" means any payments, fees, reimbursement for expenses, gifts, or anything else of value.

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1	(f) "Ethics Commission" means the San Francisco Ethics Commission or its
2	designee.
3	(g) "Filer" means a person who qualifies as a lobbyist under subsection (i) of this
4	Section.
5	(h) "Gift" shall be defined as set forth in the Political Reform Act, Government Code
6	§ 81000 et seq., and the regulations adopted thereunder.
7	(i) "Lobbyist" means the following:
8	(1) Contract lobbyist.
9	(A) "Contract lobbyist" means any person who contracts for economic
10	consideration to contact any officer of the City and County of San Francisco on behalf of any
11	other person, and who:
12	(i) receives or becomes entitled to receive at least \$3200 in
13	economic consideration within any three consecutive calendar months in exchange for
14	lobbyist services, or
15	(ii) has at least 25 separate contacts with officers of the City and
16	County within any two consecutive calendar months.
17	(B) For purposes of calculating whether a person has reached the
18	income threshold set forth in (1)(A)(i) of this subsection, all economic consideration the person
19	has received or become entitled to receive, during the three consecutive calendar months,
20	from all clients in exchange for lobbyist services shall be combined.
21	(C) For purposes of calculating whether a person has reached the
22	contacts threshold set forth in (1)(A)(ii) of this subsection, all contacts with officers of the City
23	and County that were made by the person during the two preceding calendar months on
24	behalf of all clients shall be combined.
25	(2) Business and Organization Lobbyist.

include activities described in subsection (d)(1) of Section 16.521, other than subsection	contacts with officers of the City and County of San Francisco. "Lobbyist services" shall	l no
	include activities described in subsection (d)(1) of Section 16.521, other than subsection	on
(d)(1)(C) of Section 16.521.		

- (k) "Local legislative or administrative action" includes, but is not limited to, the drafting, introduction, consideration, modification, enactment, defeat, approval, veto, granting or denial by any officer of the City and County of any resolution, motion, appeal, application, petition, nomination, ordinance, amendment, approval, referral, permit, license or entitlement to use. "Local legislative or administrative action" does not include any action by any officer of the City and County which adjudicates the rights and/or duties of a single person or group of persons, other than a proceeding described in subsection (d)(1)(K) of Section 16.521.
- (I) "Measure" means a local referendum or local ballot measure, whether or not it qualifies for the ballot.
- (m) "Officer of the City and County" means any officer identified in San Francisco

  Administrative Code Section 1.50, as well as any official body composed of such officers. In addition, for purposes of this Article, "officer of the City and County" includes members of the Board of Education, Community College Board, Housing Authority, Redevelopment Agency, and Transportation Authority, as well as any official body composed of such officers.
- (n) "Payments to influence local legislative or administrative action" include actual or promised payments of anything of value, whether or not legally enforceable, made in consideration for influencing or attempting to influence local legislative or administrative action. Such payments include payments for contacts with officers of the City and County as well as other lobbyist services. Such payments shall not include the following:
- (1) Payments for services that are solely secretarial, clerical, or manual, or are limited solely to the compilation of data and statistics;

 (c) Any person who directly or indirectly expends \$1,000 or more in value in any calendar quarter to influence local legislative or administrative action. Payments made to any person as consideration for communicating with an officer of the City and County for the purpose of influencing local legislative or administrative action shall not be included in calculating expenditures for the purposes of subsection (a)(3)(A).

SEC. 16.521. THRESHOLDS. (a) No person shall be deemed a lobbyist under Section 16.520, Subdivision (a), unless that person receives or becomes entitled to receive at least \$1,000 total compensation in any month for influencing local legislative or administrative action or has at least 25 separate contacts with officers of the City and County for the purpose of influencing local administrative or legislative action within any two consecutive months.

(b) No business or organization shall be deemed a lobbyist under Section 16.520, Subdivision (b), unless it compensates its employees or members for their lobbying activities on behalf of the business or organization, and the compensated employees or members have at least 25 separate contacts with officers of the City and County for the purpose of influencing local legislative or administrative action within any two consecutive months.

"Total compensation" shall be calculated by combining all compensation received during the month from all clients for all lobbying activities on all targeted local legislative and administrative actions. "Total number of contacts" shall be calculated by combining all contacts made during the two month period on behalf of all clients for all lobbying activities on all targeted local legislative and administrative actions.

SEC. 16.522. EXEMPTIONS. The term "lobbyist" shall not include:

- (1) A public official acting in an official capacity;
- (2) A newspaper or other regularly published periodical, radio or television station (including any individual who owns, publishes or is employed by any such newspaper or periodical, radio or television station) which in the ordinary course of business publishes news

items, editorials or other comments, or paid advertisements, which directly or indirectly urge action upon local legislative or administrative action:

- (3) A person acting on behalf of others in the performance of a duty or service, which duty or service lawfully can be performed for such other only by an attorney or an architect licensed to practice in the State of California, and including any communication by an attorney concerning the settlement of a lawsuit involving the City and County;
- (4) A person invited by or on behalf of any officer of the City and County to confer, consult or give testimony in aid of the officer extending the invitation;
- (5) A person appearing with respect to local legislative or administrative action pursuant to a procedure established by State or Federal law, or pursuant to any procedure established by ordinance for levying an assessment against real property for the construction or maintenance of an improvement;
- (6) A person applying for, opposing or otherwise taking any position on a grading permit or a permit relating to the construction, alteration, demolition or moving of a building or to a person filing, opposing or otherwise taking a position on a parcel map or subdivision tract map; provided, however, that if a person qualifies as a lobbyist and that person takes or opposes an appeal or represents a person taking or opposing an appeal, pursuant to any procedure or authority provided by law from an administrative determination made with respect to such an application or map, that person shall be required to register as provided in Section 16.524 upon taking the appeal or filing opposition to it;
- (7) A person employed by a lobbyist registered under this Article to provide expert testimony before an officer of the City and County.
- **SEC. 16.523. DEFINITIONS.** Whenever used in this Article, the following words and phrases shall be as defined in this Section:

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- (a) "Economic consideration" shall include reimbursement for expenses incurred. A person shall be deemed to be employed as a lobbyist whether consideration is paid specifically for activity regulated by this Article or other activity as well.
- (b) "To communicate" shall include to communicate directly or through an agent, associate or employee, but shall not include (1) appearing as a witness in, or providing written statements which become a part of the record of, a public hearing so long as the lobbyist identifies the client or clients on whose behalf the lobbyist is speaking or writing; or (2) the distribution to any officer of the City and County of any regularly published newsletter or other periodical which is not primarily directed at influencing local legislative or administrative action. A "public hearing" shall include any open, noticed proceeding where a public record is kept of who testified and who was represented by a lobbyist testifying at that hearing.
- (c) "Officer of the City and County" shall include any official defined in San Francisco
  Administrative Code section 1.50, as well as any official body composed of officers of the City
  and County. In addition, for purposes of this Article, "officer of the City and County" also
  includes members of the Board of Education, Community College Board, Housing Authority,
  Redevelopment Agency, and Transportation Authority, as well as any official body composed of
  such officers of the City and County.
- (d) "To expend" means to pay, distribute, loan, advance, deposit or give money or anything of value, whether directly or indirectly, for the purpose of influencing local legislative or administrative action, and includes a contract, promise, or agreement, whether or not legally enforceable, to make an expenditure.
- (e) "Local legislative or administrative action" includes the drafting, introduction, consideration, modification, enactment, defeat, approval, veto, granting or denial by any officer of the City and County of any resolution, motion, appeal, application, petition, nomination, ordinance, amendment, approval, referral, permit, license or entitlement to use. "Local

legislative or administrative action" does not include any action by any officer of the City and County which adjudicates the rights and/or duties of a single individual (or group of individuals when individual proceedings are consolidated) other than a proceeding described in Section 16.522, subdivision (6).

- (f) The terms "quarterly" or "quarter" or "calendar quarter" mean the annual calendar quarters of the year, namely, the time periods encompassed by January 1 March 31, April 1 June 30, July 1 September 30, and October 1 December 31, respectively.
- (g) The term "public official" as used in Section 16.522 shall include an elected or appointed officer or employee or officially designated representative, whether compensated or not, of the United States or any of its agencies, the State of California, any political subdivision of the State, including cities, counties, districts, or any public body corporate and politic, agency or commission.
- (h) "Client" means the real party in interest for whose benefit the services are actually performed. The "client" of a lobbyist qualified under Section 16.520(b) shall be the business or organization; the "client" of a lobbyist qualified under Section 16.520(c) shall be the individual. An individual member of an organization shall not be deemed to be a "client" solely by reason of the fact that such member is individually represented by an employee or agent of the organization as a regular part of such employee's or agent's duties with the organization and so long as such member does not pay an amount of money or other consideration for such representation in addition to the usual membership fees.
- (i) "Activity expenses" means any expense incurred or payment made by a lobbyist or lobbyist's client, or arranged by a lobbyist or a lobbyist's client, which benefits in whole or in part any officer of the City and County, candidate for municipal office, or a member of the immediate family of one of these individuals. "Activity expenses" include gifts, honoraria,

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consulting fees, salaries, and any other form of economic compensation totaling more than \$20 in value in a calendar month, but do not include political contributions.

SEC. 16.522. SEC. 16.524. REGISTRATION OF LOBBYISTS REQUIRED;
REGISTRATION, RE-REGISTRATION, QUARTERLY REPORTS; FEES; CLIENT
AUTHORIZATION; TERMINATION. (a) REGISTRATION OF LOBBYISTS REQUIRED. No person who qualifies as a contract or business or organization lobbyist shall contact any officer of the City and County, and no person who qualifies as an expenditure lobbyist shall make payments to influence local legislative or administrative action, without first registering with the Ethics Commission and complying with the disclosure requirements imposed by this Article. No lobbyist shall communicate with an officer of the City and County for the purpose of influencing local legislative or administrative action without first registering with the Ethics Commission. The Ethics Commission shall issue a registration number to each lobbyist and indicate thereon the expiration date of the registration, which shall be one year after the last day of the calendar quarter in which registration occurs.

- (b) At the time of registration or re-registration, each lobbyist shall pay an initial fee of \$300 and an additional fee of \$50 for each client identified by the lobbyist at said time. When a client is acquired subsequent to registration or re-registration, a \$50 fee shall accompany the filing of the information required herein. The Ethics Commission shall waive these fees for any organization presenting proof of its tax-exempt status under 26 U.S.C. 501(c)(3) or 501(c)(4).
- (c) In order to maintain an active registration, a lobbyist shall re-register between the first and last day of the month in which the registration expired.
- **SEC. 16.525.** (b) REGISTRATION REPORTS. (a) At the time of <u>initial</u> registration or re-registration, and between the first and 15th day of each calendar quarter so long as that person's registration continues, each <u>filer</u> lobbyist shall <u>report to</u> file with the Ethics Commission a report of the following information:

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1	(ii) if the filer is a corporation, however organized, list the name of each
2	officer;
3	(iii) if the filer is a partnership, however organized, and if the partnership
4	has 10 (ten) or more partners, list the name of the partnership; or
5	(iv) if the filer is a partnership, however organized, and if the partnership
6	has fewer than 10 (ten) partners, list the name of each partner.
7	(B) if the filer is an individual, the name and address of the filer's employer, if
8	any, or his or her principal place of business if the filer is self-employed, and a description of
9	the business activity in which the filer or his or her employer is engaged;
10	(C) the total amount of payments to influence local legislative or administrative
11	action made during the preceding two months; and
12	(D) a description of each local legislative or administrative action the filer
13	seeks to influence or sought to influence during the preceding two months, and the outcome
14	sought by the filer.
15	(4) The name, and address of each current client;
16	(5) The proposed local legislative or administrative action the lobbyist is employed
17	to support or oppose, and the client on whose behalf the lobbyist is employed for each
18	proposed local legislative or administrative action;
19	(6) The names of all individuals communicating with any officer of the City and
20	County on behalf of the lobbyist; and
21	(5) All political contributions of \$100 or more made or delivered by the filer, or made
22	by a client at the behest of the filer, during the preceding two months in support of or in
23	opposition to an officer of the City and County, a candidate for such office, a committee
24	controlled by such officer or candidate, or a committee primarily formed to support or oppose
25	such officer or candidate, or any committee primarily formed to support or oppose a ballot

1	(4) If the filer is a business or organization lobbyist, the filer shall also report
2	the following:
3	(A) the name of each employee or member of the business or
4	organization authorized to contact officers of the City and County, during the reporting period,
5	on behalf of the business or organization;
6	(B) the total amount of payments to influence local legislative or
7	administrative action made by the filer during the reporting period;
8	(C) the name and title, if applicable, of each officer and department of
9	the City and County contacted by the filer's employees or members during the reporting period;
10	<u>and</u>
11	(D) a description of each local legislative or administrative action the
12	filer sought to influence during the reporting period, and the outcome sought by the filer.
13	(5) If the filer is an expenditure lobbyist, the filer shall also report the following:
14	(A) the total amount of payments to influence local legislative or
15	administrative action made during the reporting period; and
16	(B) a description of each local legislative or administrative action the
17	filer sought to influence during the reporting period, and the outcome sought by the filer.
18	(6) Each City and County contract awarded to the filer during the reporting
19	period. For purposes of this subsection, the term "contract" means a contract for: the rendition
20	of personal services; the furnishing of any material, supplies or equipment to or from the City,
21	whether by purchase or lease; the sale or lease of land or buildings to or by the City, or the
22	financing of the same.
23	(7) Payments made by City and County officers to the filer during the
24	reporting period, provided that the payment is made in exchange for "campaign consulting
25	services," as defined in San Francisco Administrative Code section 16.541, and provided that

the client.

If the lobbyist is retained by a client after the date of initial registration, the lobbyist shall file a Client Authorization Statement before providing any lobbyist services to the client, and before receiving any economic consideration from the client in exchange for such lobbyist services, and in any event no later than 15 days after being retained by the client. The lobbyist is not required to amend previously-filed registration, re-registration or quarterly reports to include a client who retains the services of the lobbyist after the time the report was filed.

If the lobbyist is retained by a client after the date of initial registration, the lobbyist may submit a copy of the Client Authorization Statement by facsimile machine. The Client Authorization Statement shall be deemed to be timely filed only if the facsimile copy is received no later than the filing deadline, and within 15 days of the filing deadline the original document is received by the Ethics Commission, and the original document is identical in all respects to the facsimile copy.

The lobbyist is not required to resubmit Client Authorization Statements at the time of re-registration.

The lobbyist shall also, within 30 days after initially registering or after first registering on behalf of a particular client, submit to the Ethics Commission a written authorization from each client by whom the lobbyist is employed to act in furtherance of such object, including the local legislative or administrative action the lobbyist has been employed to support or oppose. Client authorizations need not be resubmitted at the time of re-registering.

(g) CLIENT TERMINATION STATEMENTS. Within 15 days after a client terminates the services of a contract lobbyist, the lobbyist shall submit to the Ethics Commission a statement that the client has terminated the services of the lobbyist. The client termination statement shall be signed by the contract lobbyist. A contract lobbyist may not provide lobbyist services to a client after a client termination statement is filed, until a new client authorization statement has been filed pursuant to subsection (f) of this Section.

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(h) LOBBYIST TERMINATION STATEMENTS. Once a person qualifies as a
"lobbyist" under this Article, the person shall be subject to all registration, reporting and other
requirements and prohibitions imposed by this Article until the person ceases all lobbyist
activity and files a Lobbyist Termination Statement with the Ethics Commission pursuant to
this subsection, regardless of whether the person continues to meet the activity thresholds
established in Section 16.521(i). A Lobbyist Termination Statement shall include all
information required by subsection (d) of this Section for the period starting with the first day of
the calendar quarter and ending with the date of termination. A Lobbyist Termination
Statement shall be filed no later than 30 days after the date the lobbyist ceased all lobbyist
activity.

(c) Should services be engaged or terminated by any client subsequent to registering or re registering, the same information with respect to that client shall be filed by the lobbyist before acting on behalf of that client and no later than 15 days after the change in status. A person who ceases all activity as a lobbyist may notify the Ethics Commission of that fact and, upon reporting the information required by Subsection (a) above, occurring since the lobbyist's last quarterly statement or since the commencement of the subject employment. whichever is applicable, shall be relieved of the obligation of making future reports required by this Article until again acting as a lobbyist.

SEC. 16.526. ACTIVITY REPORTS. At the time of registration or re-registration, and between the first and 15th day of each calendar quarter so long as that person's registration continues, each lobbyist shall file with the Ethics Commission a detailed report of:

- All activity expenses incurred by the lobbyist firm during the preceding quarter, including the following information:
  - (1) The date and amount of each activity expense:

- (2) The full name and official position, if any, of the beneficiary of each expense, a description of the benefit, and the amount of the benefit;
  - (3) The full name of the payee of each expense if other than the beneficiary.
- (4) Whenever a lobbyist is required to report the salary of an officer of the City and County pursuant to this subsection, the lobbyist need only disclose whether the total salary payments made to the officer during the reporting period was less than or equal to \$250, greater than \$250 but less than or equal to \$1,000, greater than \$1,000 but less than or equal to \$10,000, or greater than \$10,000.
- (b) A report of all political contributions of \$100 or more made by the lobbyist during the preceding quarter to an officer of the City and County, a candidate for such office, a committee controlled by such officer or candidate, or a committee primarily formed to support such officer or candidate, or any committee primarily formed to oppose a candidate for City and County office. This report shall include all political contributions arranged by the lobbyist, or for which the lobbyist acted as an agent or intermediary.
  - (c) With respect to lobbyists as defined in Section 16.520(a):
- (1) The full name, business address and telephone number of each client, a description of the specific local legislative or administrative action regarding which the lobbyist communicated with any officer of the City and County on behalf of that client, and the total payments, including fees and the reimbursement of expenses, received from that client for such communication on behalf of the client; and
  - (2) The total amount of payments received from all clients for such communications
  - (d) With respect to lobbyists as defined in Section 16.520(b):

legislative or administrative action, in which case a description of the specific local legislative or administrative action that is the subject of the proposed communication shall be included.

- (f) As used in subsections (d)(2) and (e)(2) of this Section, "payments to influence local legislative or administrative action" shall not include payments for either of the following:
- (1) Compensation or other payments for services which are solely secretarial, clerical, or manual, or are limited solely to the compilation of data and statistics; or
- (2) Except for payments to lobbyists and to employees who perform services other than those described in Subdivision (1) of this subsection, the costs of any regular, ongoing business overhead which would continue to be incurred in substantially similar amounts regardless of the filer's activities to influence local legislative or administrative action.
- (g) Any other information required by the Ethics Commission consistent with the purposes and provisions of this Article.
- SEC. 16.523. PROHIBITIONS. (a) GIFT LIMIT. No lobbyist shall make gifts to an officer of the City and County aggregating more than \$50 within three months of contacting the officer. No lobbyist shall act as an agent or intermediary in the making of any gift to an officer of the City and County, or arrange for the making of any gift to an officer of the City and County by a third party, within three months of contacting the officer.
- (b) FUTURE EMPLOYMENT. No lobbyist shall cause or influence the introduction or initiation of any local legislative or administrative action for the purpose of thereafter being employed or retained to secure its granting, denial, confirmation, rejection, passage or defeat.
- (c) FICTITIOUS PERSONS. No lobbyist shall contact any officer of the City and County in the name of any fictitious person or in the name of any real person, except with the consent of such real person.

(d) EVASION OF OBLIGATIONS. No lobbyist shall attempt to evade the obligations imposed by this Article through indirect efforts or through the use of agents, associates or employees.

SEC. 16.527. OBLIGATIONS OF LOBBYISTS. Any person who qualifies as a lobbyist under Section 16.520 shall have the following obligations:

- (a) Not to act as a lobbyist unless registered pursuant to this Article, and not to accept any economic consideration for acting as a lobbyist except upon condition that the lobbyist forthwith register in accordance with this Article;
- (b) Not to cause or influence the introduction or initiation of any local legislative or administrative action for the purpose of thereafter being employed to secure its granting, denial, confirmation, rejection, passage or defeat;
- (c) Not to communicate with any officer of the City and County in the name of any fictitious person or in the name of any real person, except with the consent of such real person;
- (d) To retain all books, papers and documents necessary to substantiate the financial reports required to be made under this Article for a period of five years.

A lobbyist shall not attempt to evade these obligations through indirect efforts or through the use of agents, associates or employees.

## SEC. 16.524. SEC. 16.528. EMPLOYMENT OF CITY AND COUNTY OFFICERS OR EMPLOYEES; APPOINTMENT OF EMPLOYEE TO CITY AND COUNTY OFFICE.

(a) EMPLOYMENT OF CITY AND COUNTY OFFICERS OR EMPLOYEES. If any lobbyist employs or requests, recommends or causes such lobbyist's a client of the lobbyist to employ, and such client does employ, any officer of the City and County, any attache immediate family member or registered domestic partner of an officer of the City and County, or any person known by such lobbyist to be a full-time employee of the City and County, in

any capacity whatsoever, the lobbyist shall file within 10 days after such employment a statement with the Ethic Commission setting out the name of the employee, the date first employed, the nature of the employment duties, and the salary or rate of pay of the employee. the nature of the employment, the name of the person to be paid thereunder, the amount of pay or consideration to be paid thereunder and the date first employed.

- (b) APPOINTMENT OF EMPLOYEE TO CITY OFFICE. If an employee of a lobbyist is appointed to City or County office, the lobbyist shall file within 10 days after such appointment a statement with the Ethic Commission setting out the name of the employee, the date first employed, the nature of the employment duties, and the salary or rate of pay of the employee.
- (c) REPORT OF SALARY. Whenever a filer is required to report the salary of an employee who is also an officer or employee of the City and County pursuant to this Section, the filer need only disclose whether the total salary payments made to the employee are less than or equal to \$250, greater than \$250 but less than or equal to \$1,000, greater than \$1,000 but less than or equal to \$10,000, or greater than \$10,000.
- SEC. 16.525. NOTIFICATION OF BENEFICIARIES OF GIFTS. Each lobbyist shall provide each officer of the City and County who is the beneficiary of a gift made by the lobbyist a written statement including the date, value and description of the gift. The lobbyist shall provide this information to the officer within 30 days following the end of the reporting period in which the gift was made. A lobbyist may satisfy this notification requirement by providing a copy of the lobbyist's Quarterly Report of Lobbyist Activity to the officer.
- SEC. 16.526. SEC. 16.529. EMPLOYMENT OF UNREGISTERED PERSONS. It shall be unlawful knowingly to pay any contract lobbyist to contact person to communicate with any officer of the City and County of San Francisco for the purpose of influencing local

legislative or administrative action, if said contract lobbyist person is required to register under this Article and has not done so.

SEC. 16.527. SEC. 16.530. FILING UNDER PENALTY OF PERJURY; RETENTION OF DOCUMENTS. All information required under this Article shall be filed with the Ethics Commission, on forms provided by the Commission. The filer individual filing shall verify, under penalty of perjury, swear to the accuracy and completeness of the information provided under this Article under penalty of perjury. The filer shall retain for a period of five years all books, papers and documents necessary to substantiate the registration and disclosure reports required by this Article.

SEC. 16.528. SEC. 16.531. POWERS AND DUTIES OF THE ETHICS

COMMISSION. (a) The Ethics Commission shall provide forms for the reporting of all information required by this Article.

- (b) The Ethics Commission shall issue a registration number to each registered lobbyist.
- (c) At the time of initial registration and re-registration, the Ethics Commission shall provide the lobbyist with a copy of the City's lobbyist law, and any related material which the Commission determines will serve the purposes of this Article. Each lobbyist shall sign a statement acknowledging receipt of these materials.
- (d) (a) The Ethics Commission shall issue a "Notice of Registration Required" upon the written request of any officer of the City and County. Any person who in good faith and on reasonable grounds believes that compliance with this Article is not required by reason of being exempt under Sections-16.521(i) or 16.522 shall not be deemed to have violated this Article if, within 15 days after notice from the Ethics Commission, that person either complies or furnishes satisfactory evidence to the Ethics Commission evidencing that said person is exempt from registration.

SUPERVISOR AMMIANO BOARD OF SUPERVISORS

(e) The Ethics Commission shall compile the information provided in registration and
quarterly reports filed pursuant to this Article as soon as practicable after the close of each
quarter and shall forward a report of the compiled information to the Board of Supervisors and
the Mayor.

- (b) The information provided in registration and activity reports filed pursuant to this

  Article shall be compiled by the Ethics Commission as soon as practicable after the close of
  each quarter with respect to which such information is filed and shall be forwarded to the
  Board of Supervisors with a copy thereof to the Mayor.
- (f) (e) In January July of each year, the Ethics Commission shall file a report with the Board of Supervisors on the implementation of this Article.
- (g) The Ethics Commission shall preserve all original reports, statements, and other records required to be kept or filed under this Article for a period of five years. Such reports, statements, and records shall constitute a part of the public records of the Ethics Commission and shall be open to public inspection.
- (d) All reports and statements filed with the Ethics Commission under this Article shall be preserved by the Ethics Commission for a period of five years from the date of filing. Such reports and statements shall constitute a part of the public records of the Ethics Commission's office and shall be open to public inspection.
- (h) The Ethics Commission shall provide formal and informal advice regarding the duties under this Article of a person or entity pursuant to the procedures specified in San Francisco Charter Section C3.699-12.
- (i) (e) The Ethics Commission shall have the power to adopt all reasonable and necessary rules and regulations for the implementation of this Article <u>pursuant to Charter</u> Section C3.699-9.

(j) The Ethics Commission shall conduct quarterly workshops concerning the laws relating to lobbying.

## SEC. 16.529. SEC. 16.532. VIOLATIONS ADMINISTRATIVE AND CIVIL ENFORCEMENT AND PENALTIES. (a) If any lobbyist files an original statement or report after any deadline imposed by this Article, the Ethics Commission shall, in addition to any other penalties or remedies established in this Article, fine the lobbyist \$25 per day after the deadline until the statement or report is received by the Ethics Commission. The Ethics Commission may reduce or waive a fine if the Commission determines that the late filing was not willful and that enforcement will not further the purposes of this Article. The Ethics Commission shall deposit funds collected under this Section in the General Fund of the City and County of San Francisco.

- (b) Any person who believes that the provisions of this Article have been violated may file a complaint with the Ethics Commission. Upon receipt of a complaint, or upon its own initiative, the Commission may investigate alleged violations of this Article and may enforce the provisions of this Article pursuant to Charter Section C3.699-13 and to the Commission's rules and regulations adopted pursuant to Charter Section C3.699-9.
- (c) Any person or entity which knowingly or negligently violates this Article may be liable in a civil action brought by the City Attorney for an amount up to \$1,000 per violation, or three times the amount not properly reported, or three times the amount given or received in excess of the gift limit, whichever is greater.
- (d) In investigating any alleged violation of this Article the Ethics Commission and

  City Attorney shall have the power to inspect, upon reasonable notice, all documents required

  to be maintained under this Article. This power to inspect documents is in addition to other

powers conferred on the Ethics Commission and City Attorney by the Charter or by ordinance, including the power of subpoena.

- (a) Any person who knowingly violates any provision of this Article is liable in a civil action brought by the City Attorney for an amount up to \$1,000 per violation.
- (e) (b) Should two or more persons be responsible for any violation under this Article, they shall be jointly and severally liable.
- (c) If any person files an original statement or report after any deadline imposed by this Article, he or she shall, in addition to any other penalties or remedies established in this Section, be liable in an amount of \$25 per day after the deadline until the statement or report is filed, to the Ethics Commission. Liability need not be enforced by the Commission if on an impartial basis it determines that the late filing was not willful and that enforcement of the liability will not further the purposes of this Article. The Commission shall deposit any funds received under this Section into the General Fund of the City and County.
- (f) (d) The City Attorney may also bring an action to revoke for up to one year the registration of any lobbyist who has knowingly violated this Article.
- SEC. 16.530. SEC. 16.533. LIMITATION OF ACTIONS. No administrative or civil action shall be maintained to enforce this Article unless brought within four years after the date the cause of action accrued or the date that the facts constituting the cause of action were discovered by the Ethics Commission or City Attorney, whichever is later. No civil action alleging a violation of this Article, as provided in Section 16.532, shall be filed more than four years after the date the violation occurred.
- SEC. 16.531. SEC. 16.534. SEVERABILITY. If any section, subsection, subdivision, sentence, clause, phrase or portion of this Article, or the application thereof to any person, is for any reason held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Article or

1	its application to other persons. The Board of Supervisors hereby declares that it would have
2	adopted this Article, and each section, subsection, subdivision, sentence, clause, phrase or
3	portion thereof, irrespective of the fact that any one or more sections, subsections,
4	subdivisions, sentences, clauses, phrases, or portions, or the application thereof to any
5	person, to be declared invalid or unconstitutional.
6 7	APPROVED AS TO FORM:
8	LOUISE H. RENNE, City Attorney
9	By: Julia A. Moll
10	Deputy City Attorney
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## City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

## **Ordinance**

File Number:

981778

Date Passed:

Ordinance amending Administrative Code by amending Sections 16.520 through 16.534 to: add legislative findings; clarify definitions and add new definitions; consolidate the definition of "Lobbyist" with the thresholds for qualifying as lobbyist and the exemptions; increase the qualification threshold for contract lobbyists from \$1,000 per month to \$3,200 per quarter; increase the qualification threshold for expenditure lobbyists from \$1,000 per quarter to \$3,200 per quarter; clarify and add new exemptions; clarify that once a person qualifies as a "Lobbyist" the person is subject to the requirements and prohibitions of this Article until the person ceases all lobbyist activity and files a statement of termination; clarify the disclosure requirements applicable at the time of registration and at the time of filing quarterly activity reports; provide that all lobbyists re-register on January 15 each year; require lobbyists to disclose payments received from City officers in exchange for campaign consulting services; limit the aggregate value of gifts from lobbyists to each City officer, within three months of a lobbyist contact, to \$50; and require lobbyists to notify City officers of the value of gifts conferred; and require the Ethics Commission to conduct quarterly workshops concerning the laws relating to lobbyists.

January 19, 1999 Board of Supervisors — CONTINUED

Ayes: 11 - Ammiano, Bierman, Brown, Katz, Kaufman, Leno, Medina, Newsom, Teng, Yaki, Yee

February 1, 1999 Board of Supervisors — AMENDED

Ayes: 11 - Ammiano, Bierman, Becerril, Brown, Katz, Kaufman, Leno, Newsom, Teng, Yaki, Yee

February 1, 1999 Board of Supervisors — AMENDED

Ayes: 9 - Becerril, Brown, Katz, Kaufman, Leno, Newsom, Teng, Yaki, Yee

Noes: 2 - Ammiano, Bierman

February 1, 1999 Board of Supervisors — PASSED ON FIRST READING AS AMENDED

Ayes: 11 - Ammiano, Bierman, Becerril, Brown, Katz, Kaufman, Leno, Newsom, Teng, Yaki, Yee

February 8, 1999 Board of Supervisors — FINALLY PASSED

Ayes: 10 - Ammiano, Becerril, Bierman, Brown, Kaufman, Leno, Newsom, Teng,

Yaki, Yee

Absent: 1 - Katz

File No. 981778

I hereby certify that the foregoing Ordinance was FINALLY PASSED on February 8, 1999 by the Board of Supervisors of the City and County of San Francisco.

Gloria L. Young

Clerk of the Board

FEB 1 9 1999

**Date Approved** 

Mayor Willie L. Brown Jr.