

1 [Proposed Realignment of Health and Human Service Programs]

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3 **Resolution urging the Governor and the State Legislature to reconsider realignment of**
4 **health and human service and related obligations to the local level and to develop new**
5 **revenues sufficient to maintain program administration at the State level, urging the**
6 **Legislature, if it adopts some or all of the realignment proposals made by the Governor,**
7 **to include the minimum guarantees in order to maintain sufficient levels of health and**
8 **human services uniformly across the State of California, including funding formulas for**
9 **realigned programs that significantly reward local General Fund contributions, funding**
10 **formulas that adequately provide for projected growth in consumer populations and**
11 **caseloads, and mandatory requirements for proper levels of patient care and consumer**
12 **services, and directing the City Lobbyist, in consultation with the Mayor’s Office, the**
13 **Director of Human Services, the Director Public Health, local community groups and**
14 **service providers, to urge the Governor and the State Legislature to reconsider**
15 **realignment of health and human services and, if realignment is adopted, enact**
16 **minimum guarantees described herein.**

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18 WHEREAS, Governor Davis' FY 2003-04 budget proposes to bridge a projected \$34.6
19 billion budget gap with \$20.8 billion in current-year and budget-year spending reductions, \$1.9
20 billion in fund shifts, \$2.1 billion in transfers and other revenues, and \$1.7 billion in loans and
21 borrowing; and

22 WHEREAS, The Governor proposes to reduce the Vehicle License Fee backfill to
23 counties by \$1.265 billion in FY 2002-03 and \$2.929 billion in 2003-04; and

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1 WHEREAS, The Governor proposes to fill the final \$8.1 billion gap via a major
2 realignment of health and human services programs and trial court funding to the county level
3 financed by increases in taxes as follows: an increase in the sales tax by one cent (with
4 revenue projected at \$4.584 billion); additional new personal income tax brackets (with
5 revenue projected at \$2.580 billion); and an increase in the tobacco excise tax by \$1.10/pack
6 (with revenue projected at \$1.170 billion); an

7 WHEREAS, The social service programs slated for realignment include the following:

- 8 • *Child Welfare Services (CWS)* – The realignment proposes to transfer CWS
9 Basic, the CWS Augmentation, and nearly all programs within the CWS budget
10 (such as Kinship Support Services, Independent Living, Group Home Monthly
11 Visits, Relative Assessments, etc.) to from the state to counties.
- 12 • *Foster Care* – The realignment proposes to transfer both grants and
13 administration for foster care to counties, totalling \$494.2 million.
- 14 • *Kinship Guardianship Assistance Program* – The realignment proposes to
15 transfer 18.6 million for the Kinship Guardian Assistance Program to counties.
- 16 • *Adoption Assistance Payment Program* – The realignment proposes to transfer
17 \$217 million for the Adoption Assistance Payment Program to counties.
- 18 • *Child Abuse Prevention, Intervention, and Treatment* – The realignment
19 proposes to transfer \$13.4 million for the Child Abuse Prevention, Intervention,
20 and Treatment to counties.
- 21 • *In-Home Supportive Services* – The realignment proposes to transfer both
22 administration and services for In-Home Supportive Services to counties,
23 totalling \$1.2 billion.
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- 1 • *Adult Protective Services* – The realignment proposes to transfer \$50.3 million
2 for Adult Protective Services to counties.
- 3 • *County Services Block Grant* – The realignment proposes to transfer \$10.5
4 million for the County Services Block Grant to counties.
- 5 • *Cash Assistance Program for Immigrants* – The realignment proposes to transfer
6 \$95.3 million for Cash Assistance to Immigrants to counties.
- 7 • *California Food Assistance Program* – The realignment proposes to transfer both
8 administration and services of the California Food Assistance Program to
9 counties, totalling \$14.6 million.
- 10 • *Food Stamps Administration* – The realignment proposes to transfer \$268.1
11 million for Food Stamps Administration to counties.
- 12 • *CalWORKs* – The realignment proposes to transfer both administration and
13 services related to CalWORKs to counties, including \$123.4 million for a 50
14 percent share of administration and \$423.4 million for a 50 percent share of
15 services, and realigned services such as employment services, mental health
16 and substance abuse, and Cal-Learn; and

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18 WHEREAS, Additional programs slated for realignment include the following:

- 19 • *Mental Health* – The realignment proposes to transfer responsibility for the
20 Integrated Services for Homeless Adults and the Children’s System of Care
21 programs from the state to the counties, totalling \$75 million.
- 22 • *Substance Abuse* – The realignment proposes to transfer responsibility for drug
23 and alcohol programs to counties, totalling \$230 million.
- 24 • *Child Care* – The realignment proposes to transfer responsibility for child care
25 programs currently administered by the California Department of Education to

1 counties, including CalWORKs Stage 2 and Stage 3, General Child Care,
2 Alternative Payment Programs, Resource and Referral, Quality Plan, Migrant,
3 Latchkey, Campus Centers, and Handicap Programs, totalling \$1.9 billion.
4 CalWORKs Stage 3 childcare is proposed for elimination as of April 1, 2003.

- 5 • *Health Care* – The realignment proposes to transfer a 15 percent share of the
6 non-federal cost of Medi-Cal benefit payments to counties and responsibility for
7 the Expanded Access to Primary Care, Grants in Aid for Clinics, Indian Health,
8 Rural Health Services Development, Seasonal Agricultural/Migratory Workers,
9 Black Infant Health, Local Maternal and Child Health, Adolescent Family Life,
10 County Health Managed Care, California Healthcare for Indigents, Rural Health
11 Services, and Public Health Subvention programs would transfer from the state
12 to counties.
- 13 • *Long-Term Care* – The realignment proposes to shift the cost of nursing home
14 stays under the Medi-Cal long term care program to the counties.
- 15 • *Court Security* – A portion of the proceeds from the sales tax increase would be
16 deposited into the Trial Court Trust Fund for allocation to the local trial courts to
17 meet their security needs, replacing the amount spent from the state General
18 Fund for this purpose; and

19 WHEREAS, Current practice incentivizes counties to increase their local General Fund
20 contribution to many of these programs by reimbursing local jurisdictions for local contributions
21 with money unspent by other counties; and

22 WHEREAS, Prior experience with realignment of state-administered health and human
23 services programs to the local level in the early 1990s indicates that realignment can
24 sometimes result in a transfer of obligations without the funding necessary to meet these
25 obligations; and

1 WHEREAS, Needs for some social service programs, including In-Home Supportive
2 Services and Foster Care have grown dramatically over recent years due to increasing
3 caseloads and these trends are expected to continue; now, therefore, be it

4 RESOLVED, That the San Francisco Board of Supervisors urges the Governor and the
5 State Legislature to reconsider realignment of health and human service and related
6 obligations to the local level and to develop new revenues sufficient to maintain program
7 administration at the State level; and, be it

8 FURTHER RESOLVED, That the Board of Supervisors urges the Governor and the
9 State Legislature to preserve funding for childcare consistent with existing Proposition 98
10 guarantees; and, be it

11 FURTHER RESOLVED, That the Board of Supervisors urges the State Legislature, if it
12 adopts some or all of the realignment proposals made by the Governor, to include the
13 following minimum guarantees in order to maintain sufficient levels of health and human
14 services uniformly across the State of California:

- 15 • Funding formulas for realigned programs that significantly reward local General Fund
16 contributions that are above required minimums;
- 17 • Funding formulas that adequately provide for projected growth in consumer populations
18 and caseloads; and
- 19 • Mandatory requirements for proper levels of patient care, eligibility levels, fees, access
20 to consumer services and reimbursements, without waiver provisions for local
21 governments; and, be it

22 FURTHER RESOLVED, That the Board of Supervisors directs the City Lobbyist, in
23 consultation with the Mayor's Office, the Director of Human Services, the Director Public
24 Health and local community groups and service providers, to urge the Governor and the State
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1 Legislature to reconsider realignment of health and human services to the county level and, if
2 realignment is adopted, to enact minimum guarantees described herein.

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City and County of San Francisco

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

Tails Resolution

File Number: 030101

Date Passed:

Resolution urging the Governor and the State Legislature to reconsider realignment of health and human services and related obligations to the local level and to develop new revenues sufficient to maintain program administration at the State level, urging the Legislature, if it adopts some or all of the realignment proposals made by Governor, to include the minimum guarantees in order to maintain sufficient levels of health and human services uniformly across the State of California, including funding formulas for realigned programs that significantly reward local General Fund contributions, funding formulas that adequately provide for projected growth in consumer populations and caseloads, and mandatory requirements for proper levels of patient care and consumer services, and directing the City Lobbyist, in consultation with the Mayor's Office, the Director of Human Services and the Director of Public Health, to urge the Governor and the State Legislature to reconsider realignment of health and human services and, if realignment is adopted, enact minimum guarantees described herein.

January 27, 2003 Board of Supervisors — AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

Ayes: 11 - Ammiano, Daly, Dufty, Gonzalez, Hall, Ma, Maxwell, McGoldrick, Newsom, Peskin, Sandoval

January 27, 2003 Board of Supervisors — ADOPTED AS AMENDED

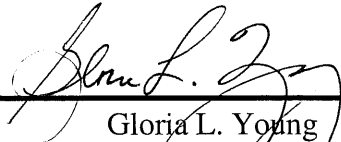
Ayes: 11 - Ammiano, Daly, Dufty, Gonzalez, Hall, Ma, Maxwell, McGoldrick, Newsom, Peskin, Sandoval

File No. 030101

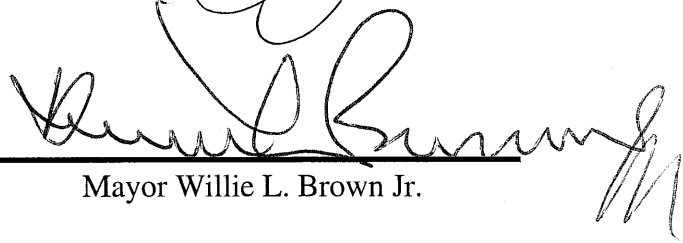
I hereby certify that the foregoing Resolution was ADOPTED AS AMENDED on January 27, 2003 by the Board of Supervisors of the City and County of San Francisco.

FEB 07 2003

Date Approved



Gloria L. Young
Clerk of the Board



Mayor Willie L. Brown Jr.