FILE NO. 171255

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[Corrective Actions in Connection with Proposed Federal Tax Reform - Multifamily Housing Revenue Bonds - Various Multifamily Rental Housing Projects]

RESOLUTION NO. 470-17

Resolution authorizing corrective actions by the Mayor and the Director of the Mayor's Office of Housing and Community Development to mitigate, ameliorate or avoid the negative consequences of proposed federal tax reform on multifamily housing revenue bonds of the City and on the multifamily rental housing projects financed thereby; authorizing the collection of certain fees; ratifying and approving any action heretofore taken in connection with such corrective actions; granting general authority to City officials to take actions necessary to implement this Resolution, as defined herein; and related matters, as defined herein.

WHEREAS, Pursuant to the Charter of the City and County of San Francisco (the "City"), Article I of Chapter 43 of the Administrative Code of the City and, to the extent applicable, Chapter 7 of Part 5 of Division 31 (commencing with Section 52075) of the Health and Safety Code of the State of California (collectively, the "Act"), the City has issued multiple issues of revenue bonds, notes and other obligations to finance various multifamily rental housing Projects (defined below), including obligations, the proceeds of which were, when originally issued, intended to be drawn down over time but which, as of the date hereof, have not been fully drawn down, and/or obligations that may require related amendments to avoid a reissuance for tax purposes after the effective date of the proposed federal tax reform mentioned below (each, an "Issue" of Bonds and collectively, the "Bonds"); and

WHEREAS, In connection with the Bonds, LIHTC (defined below) and funding from Other Sources (defined below), the City has entered into, acknowledged, consented to or approved, or has accepted as beneficiary, various documents (collectively, "Financing Documents"), including, without limitation, indentures, loan agreements, bond purchase agreements, regulatory agreements, tax certificates, assignments, subordinations, intercreditor agreements, leases, security instruments, bonds, notes and other agreements and documents; and

WHEREAS, Each Issue of the Bonds provides financing to a limited partnership, limited liability company or other entity (each, a "Borrower") for a portion of the costs of the acquisition, development and construction, or the acquisition and rehabilitation, of a multifamily rental housing development located in the City to provide rental housing for occupancy, wholly or in part, by persons and families of low or very low income at below-market rents (each, a "Project" and collectively, including the Projects set forth in Exhibit A, attached hereto, the "Projects"); and

WHEREAS, The interest on the Bonds, when originally issued, qualified for tax exemption under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"); and

WHEREAS, In addition to the financing provided by the related Issue of Bonds, one or more of the Projects is relying on capital funding provided through the syndication of certain low-income housing tax credits authorized under Section 42 of the Code ("LIHTC"); and

WHEREAS, Under said Section 42, the availability of LIHTC financing for each Project is dependent on the tax exemption of interest on the related Issue of Bonds; and

WHEREAS, In addition to the financing provided by the related Issue of Bonds, one or more of the Projects is relying on (i) capital or other funding, including one or more loans provided by the City, (ii) one or more loans provided by the Office of Community Investment and Infrastructure of the City and County of San Francisco, as successor agency to the Redevelopment Agency of the City and County of San Francisco, (iii) subsidies from the federal government, and (iv) funding from other sources (collectively, the "Other Sources"); and WHEREAS, The availability of funding from the Other Sources for each Project may depend on the continued availability of capital funding from the Bonds and LIHTC; and

WHEREAS, On November 16, 2017, the United States House of Representatives passed a tax reform bill (H.R.1) (the "Bill") which would, if enacted into law in pertinent part, eliminate the exemption from federal income taxation of interest on the Bonds or the portion thereof drawn down after the effective date of such Bill, and could, in turn, jeopardize the availability of continued funding from the Bonds, LIHTC and Other Sources of funding for one or more of the Projects; and

WHEREAS, in order to ensure the continued tax exemption of interest on the Bonds and the continued availability of the funding sources provided by the Bonds, LIHTC and Other Sources, and otherwise to mitigate, ameliorate or avoid the negative consequences or potential negative consequences of the proposed federal tax reform on the Projects and on the Bonds, LIHTC and Other Sources of funding therefor, the City desires to take one or more corrective actions including, but not limited to: (i) the creation of new or changes to existing funds and accounts with respect to the Bonds and the Projects, including new or amended disbursement provisions, (ii) changes to any interest rates or interest rate determination methods with respect to the Bonds or other funding sources, (iii) changes to the draw-down or funding of installments under, or the amortization or repayment dates with respect to, the Bonds, LIHTC or funding from Other Sources, (iv) additional Borrower funding requirements; (v) changes in any agreements relating to events of taxability of interest on any Issue of Bonds and the consequences thereof, (vi) changes in provisions for the investment of proceeds of any Issue of Bonds or other amounts held under the applicable Financing Documents, irrespective of any contrary investment policy of the City; (vii) actions taken in connection with a reissuance of any Issue of the Bonds, including but not limited to the holding of public hearings following public notice and the reapproval of such Issue and the

related Project for purposes of Section 147(f) of the Code by an applicable elected representative of the City, including the Mayor or the Board of Supervisors, the amendment or supplementing of tax documents and the filing of tax forms; (viii) amending or supplementing any Financing Documents to provide for any of the foregoing or the following corrective actions; and (ix) such other corrective actions as the Mayor, the Director of the Mayor's Office of Housing and Community Development, or the designee of either (each, an "Authorized Representative"), may deem necessary or appropriate in light of the purposes and intent of this Resolution or any other resolution of this Board in connection with any Issue of Bonds or the related Project or Projects (collectively, the "Corrective Actions"); and

WHEREAS, Because the enactment into law of federal tax reform could come in 2018 with a retroactive effective date, it may be necessary to take Corrective Actions before the final provisions of such tax reform, if any, as enacted into law, are known; now, therefore, be it

RESOLVED, by this Board of Supervisors of the City and County of San Francisco as follows:

Section 1. <u>Approval of Recitals</u>. The Board hereby finds and declares that the above recitals are true and correct.

Section 2. <u>Approval of Corrective Actions</u>. The City, acting through the Mayor's Office of Housing and Community Development ("MOHCD"), is hereby authorized and directed to take any Corrective Actions with respect to any of the Projects and any Issue of the Bonds; provided that such Corrective Actions are taken in consultation with the City Attorney and bond counsel. The Authorized Representatives are each authorized to negotiate, execute, attest and deliver any agreements, instruments, amendments, supplements, consents, approvals, certificates, forms or other documents necessary or appropriate to effectuate or facilitate any such Corrective Actions. The Clerk of the Board of Supervisors, or the designee thereof, is hereby authorized and directed to attest or certify any such documents or the execution thereof.

Section 3. <u>Fees and Expenses</u>. The City, acting through MOHCD, is hereby authorized to charge each Borrower a fee for the City's administrative costs associated with authorizing, implementing, executing and monitoring any Corrective Action with respect to the applicable Project or the related Bonds, LIHTC or Other Sources of funding. The City, acting through MOHCD, is also authorized to charge each Borrower for any other out-of-pocket costs incurred in connection with any applicable Corrective Action, including but not limited to the fees and expenses of advisors, consultants, attorneys, fiscal agents, trustees, bidding agents and other providers of services or property in connection with any such Corrective Action. The Board hereby authorizes MOHCD to charge and collect the fees and reimbursements described in this section. Such amounts may be charged and collected irrespective of the outcome of the pending federal tax reform legislation and irrespective of whether the applicable Corrective Actions are ultimately effectuated.

Section 4. <u>Modifications, Changes, Additions</u>. Any Authorized Representative executing the documents mentioned in Section 2 hereof (collectively, the "City Documents"), in consultation with the City Attorney and bond counsel, is hereby authorized to approve and make such modifications, changes or additions to the City Documents as may be necessary or advisable, provided such modification, change or addition is not inconsistent with the purposes of this Resolution. The approval of any modification, addition or change to any of the aforementioned documents shall be evidenced conclusively by the execution and delivery of the document in question.

Section 5. <u>Ratification</u>. All actions heretofore taken by the officers and agents of the City with respect to any Corrective Actions, to the extent not inconsistent with the purposes of this Resolution, are hereby approved, confirmed and ratified.

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Section 6. <u>General Authority</u>. The proper officers of the City are hereby authorized and directed, for and in the name and on behalf of the City, to do any and all things and take any and all actions and execute and deliver any and all other certificates, agreements, instruments and other documents not otherwise authorized herein, including but not limited to assignments, subordinations, tax documents and other documents which they, or any of them, may deem necessary or advisable in order to consummate, facilitate or effectuate the Corrective Actions. Any such actions are solely intended to further the purposes of this Resolution, and are subject in all respects to the terms of the Resolution. No such actions shall increase the risk to the City or require the City to spend any resources not otherwise granted herein, unless indemnity or assurance of repayment therefor is provided to the Clerk of the Board for inclusion in the official file within 30 days of execution by all parties.

Section 7. <u>Previously Authorized Multifamily Housing Bonds</u>. The Board hereby authorizes any Corrective Actions with respect to draw-down bonds and notes for multifamily rental housing projects that have been previously authorized by the Board of Supervisors but have not yet been issued. Such prior authorizations are hereby deemed to be supplemented to permit Corrective Actions.

Section 8. <u>Certain Limitations</u>. No provision of this Resolution may be relied upon by any developer, owner of Bonds, LIHTC investor, provider of any other funding source, or any other person or entity, as assurance that interest on the applicable Issue of Bonds will remain tax-exempt following enactment of the proposed tax reform or that the LIHTC or any other funding source will remain available on the same terms as prior to tax reform. No provision of this Resolution shall obligate the City or any of its agencies or departments to provide any funds to any project as a result of tax reform or the matters described in this Resolution. Section 9. <u>File</u>. All documents referenced herein as being on file with the Clerk of the Board are located in File No. <u>171255</u>, which is hereby declared to be a part of this Resolution as if set forth fully herein.

APPROVED AS TO FORM: DENNIS J. HERRERA City Attorney

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Deputy City Attorney n:\spec\as2017\0100007\01236299.docx

EXHIBIT A

Outstanding Multifamily Housing Revenue Bonds Not Fully Drawn Down

2	Outstanding Multifamily Housing Revenue Bonds Not Fully Drawn Down			
3	Duciant	Series	Issuance Date	Issuance Amount
	Project Bill Sorro	2014 C	12/16/14	\$22,419,916
4	Mission Bay Block 7W (588 Mission Bay Blvd. North)	2014 C	05/27/15	56,675,000
5	Hunters Point East West [RAD]	2015 J	11/13/15	63,968,000
6	1880 Pine [RAD]	2015 J 2015 K	11/13/15	20,705,000
	345 Arguello [RAD]	2015 K 2015 L	11/13/15	16,411,000
7	Robert B. Pitts [RAD]	2015 L 2015 W	11/20/15	43,266,000
1	990 Pacific [RAD]	2015 V	11/20/15	34,346,000
8	227 Bay [RAD]	2015 V 2015 U	11/20/15	12,719,000
-	666 Ellis [RAD]	2015 O	11/20/15	19,897,000
9	Alice Griffith Phase 3A Apartments	2015 O 2016 A	02/29/16	30,500,000
10	Transbay Block 7 Affordable (222 Beale St)	2016 F	06/14/16	35,000,000
10	1036 Mission Family Housing	2016 C	08/01/16	31,345,952
11	Alemany Apts. [RAD]	2016 C	10/01/16	73,645,000
12	320 & 330 Clementina Apts. [RAD]	2016 Q	10/01/16	64,422,000
12	Rosa Parks Apts. [RAD]	2016 P	10/01/16	60,642,000
13	350 Ellis Apts. [RAD]	2016 R	10/01/16	34,390,000
4.4	Westbrook Apartments [RAD]	2016 N	10/01/16	87,459,000
14	2698 California Apts. [RAD]	2016 W	10/01/16	16,653,000
15	1760 Bush Apts. [RAD]	2016 V	10/01/16	25,237,000
16	JFK Tower Apts. [RAD]	2016 X	10/01/16	31,100,000
	Westside Courts Apts. [RAD]	2016 M	10/01/16	47,497,000
17	1750 McAllister Apts. [RAD]	2016 O	10/01/16	30,548,000
••	Ping Yuen North Apts [RAD]	2016 L	10/01/16	80,800,000
18	Ping Yuen Apts. [RAD]	2016 K	10/01/16	87,027,000
19	Mission Dolores Apts. [RAD]	2016 U	10/01/16	28,465,000
19	3850 18th Street Apts. [RAD]	2016 T	10/01/16	29,407,000
20	Francis of Assisi Community Apts.	2016 G	10/01/16	47,500,000
0.4	1300 Fourth Street (Mission Bay South, Block 6W)	2016 D	10/03/16	40,990,000
21	Transbay Block 8 Affordable Apartments	2016 J	12/19/16	19,290,833
22	Potrero Block X Apartments	2016 Y	12/20/16	43,900,000
	500 Folsom Apartments (also known as Transbay 9)	2016 E	12/23/16	132,000,000
23	Eddy & Taylor Family Housing	2017 A	06/21/17	43,503,435
24	Alice Griffith, Phase 4	2017 C	08/09/17	14,450,000
27	455 Fell Street (Parcel O)	2017 D	10/04/17	40,187,000
25	TOTAL			1,466,366,136

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City and County of San Francisco Tails Resolution

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

File Number: 171255 Date Passed: December 12, 2017

Resolution authorizing corrective actions by the Mayor and the Director of the Mayor's Office of Housing and Community Development to mitigate, ameliorate or avoid the negative consequences of proposed federal tax reform on multifamily housing revenue bonds of the City and on the multifamily rental housing projects financed thereby; authorizing the collection of certain fees; ratifying and approving any action heretofore taken in connection with such corrective actions; granting general authority to City officials to take actions necessary to implement this Resolution, as defined herein; and related matters, as defined herein.

December 07, 2017 Budget and Finance Committee - RECOMMENDED AS COMMITTEE REPORT

December 12, 2017 Board of Supervisors - ADOPTED

Ayes: 10 - Breed, Cohen, Farrell, Kim, Peskin, Ronen, Safai, Sheehy, Tang and Yee

Excused: 1 - Fewer

File No. 171255

I hereby certify that the foregoing Resolution was ADOPTED on 12/12/2017 by the Board of Supervisors of the City and County of San Francisco.

Mayor

Angela Calvillo Clerk of the Board

Date Approved